

> 5800 Ser CDA/386 23 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (c)(7)(A) erved as (b)(7)(A) Carrier Strike Group ELEVEN (CSG-11), in 2005. Based on a preponderance of the evidence, I substantiated one of three allegations against (b)(7)(A) The substantiated misconduct occurred in conjunction with a port visit to Kuala Lumpur, Malaysia, in July 2005. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a dinner with a value in excess of ethical limits, from Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. In July 2005, while serving as (b)(7)(A) CSG-11, (b)(7)(A) was alleged to have improperly accepted the gifts of a book and a wooden name plaque from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that exceptions to the general prohibition on gifts applied to these gifts. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 5 July 2005, while serving as (b)(7)(A) CSG-11, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with a letter of appreciation regarding the port visit to Port Klang, Malaysia. I determined that the letter did not improperly endorse Mr. Francis/GDMA.

3. In relation to the substantiated allegation, I determined that, on or about 1 July 2005 (b)(7)(A) while serving as (b)(7)(A) CSG-11, improperly accepted the gift of a dinner at the (b)(7)(A) while serving as (b)(7)(A) CSG-11, improperly accepted the gift of a dinner at the with a value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that none of the exceptions in reference (c) applied. (b)(7)(A) was aware that Mr. Francis/GDMA hosted the dinner and should have known it was ethically impermissible to accept.

Subj: ADVERSE INFORMATION ICO

(b)(7)(A)

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Mr. Francis's criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Mr. Francis's criminal activities at the time of this port call. In addition, (b)(7)(A) had an otherwise long and successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. M	ly point of contac	t for this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		
			P. S. DAVIDSON	
Copy VCN	to: O (N09D)			
CNP				
NCIS	(b)(7)(C)			
DCIS		6		

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> 5800 Ser CDA/ 385 23 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A) while)(7)(A served as (b)(7)(A)
 (b)(7)(A) Carrier Strike Group FIVE (CSG-5), between September 2006 and November 2006. Based on a preponderance of the evidence, I substantiated one of three allegations of misconduct against (b)(7)(A) The substantiated misconduct occurred during a port visit to Hong Kong in 2006. As set forth below, I found that (b)(7)(A) improperly accepted the gift of dinner, with a value in excess of ethical limits, from Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. In September 2006, while serving as (b)(7)(A) CSG-5, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner with a value in excess of ethical limits, at the (b)(7)(A) from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the allegation, I determined that (b)(7)(A) held an honest and reasonable belief that this event (b)(7)(A) (b)(7)(A) Therefore, a preponderance of the evidence does not support a violation of reference (c).

b. Between 23 and 27 November 2006, while serving as (b)(7)(A) (b)(7)(A) CSG-5, (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) Imits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the allegation, I determined that (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) Interefore, a preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegation, I determined that on or about 25 November 2006, while serving as (b)(7)(A) CSG-5, (b)(7)(A) improperly

## Subj: ADVERSE INFORMATION ICO

accepted the gift of a dinner for	(b)(7)(A), (b)(6), (b)(7)(C)	at the	(b)(7)(A)	from
Mr. Francis/GDMA. This meal	was valued at	(b)(7)(A)	with a total value	of
(b)(7)(A) imputed to (b)(7)(A)			(b)(7)(A)	
	(b)(7)(	A)		
(b)(7)(/	٩)		Therefore, I find that	t none of the

(b)(7)(A)

exceptions in reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Mr. Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took any action to benefit GDMA. Finally, (b)(7)(A) had an otherwise long and successful Navy career.

5. I personally addressed this matter with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6.	My point of contact for	this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		
	r.		A ande s. s. DAVIDSON	
	by to: NO (N09D)		$\bigcup$	
CN	P (			
NC DC				



> 5800 Ser CDA/ 384 23 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

2. I recommend that Navy Personnel Command remove any administrative actions associated with (b)(6), (b)(7)(C) and this GDMA matter. My point of contact for this letter is (b)(7)(C)

may be reached by e-mail at (b)(7)(C) (a)navy.mil or telephone at

P. S./DAVIDSON

Copy to: VCNO (N09D) CNP ( NCIS (b)(7)(C) DCIS

(b)(7)(C)

(b)(7)(C)



> 5800 Ser CDA/380 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (c)(7)(A) USS JOHN C.
 STENNIS (CVN 74), in February 2000. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action on behalf of or to benefit Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. In February 2000, while serving as (b)(7)(A) JOHN C. STENNIS, (b)(7)(A) (b)(7)(A) was alleged to have improperly accepted the gift of a pewter tea set in Malaysia, with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that (b)(7)(A) paid Mr. Francis the fair market value for the gift, (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. In 19 February 2000, while serving as (b)(7)(A) JOHN C. STENNIS, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held a reasonable mistake of fact that attendance was (b)(7)(A) at the dinner.

Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. In February 2000, while serving as (b)(7)(A) JOHN C. STENNIS, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA, with letters of

### Subj: REPORTABLE INFORMATION ICO

appreciation dated 21 February 2000 and 27 February 2000. Based upon the facts and circumstances known to me regarding this allegation, I determined that the language used in the letters did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

4. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

5. M	y point of contact f	<u>for this matter is</u>	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		
			()	2
			Refaund o	
			P. S. DAVIDSON	
			r. SrDAVIDSON	
Copy t	to:			
	(N09D)			
CNP	(b)(7)(C)	5		



> 5800 Ser CDA/379 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (7)(A) Served as (b)(7)(A) Carrier Strike Group SEVEN (CSG-7), in February 2000. Based on a preponderance of the evidence, I substantiated one of five allegations against (b)(7)(A) The substantiated misconduct occurred during a port visit to Port Klang, Malaysia, in 2000. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a dinner, with a value in excess of ethical limits, from Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. In February 2000, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly accepted the gift of a pewter tea set in Malaysia, with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) paid Mr. Francis the fair market value for the gift, (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. In February 2000, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly accepted the gift of a knife set in Malaysia, with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) gave the knife set (b)(7)(A) Mr. Francis. Therefore, the proponderence of the evidence does not support a violation of reference (c).

c. In Febraury 2000, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with two letters of appreciation dated 21 February 2000 and 23 February 2000. Based upon the facts and circumstances known to me regarding this

## Subj: ADVERSE INFORMATION ICO

(b)(7)(A)

allegation, I determined that the letters did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegation, I determined that, on or about19 February 2000, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner and cigars at the (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that none of the exceptions in reference (c) apply. Additionally, (b)(7)(A) (b)(7)(A)

(b)(7)(A) with attending the dinner for the dinner was in excess of ethical limits.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Mr. Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took any action to benefit GDMA. Finally, (b)(7)(A) had an otherwise long and successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. My point of contact for this matter is (b)(7)(C) may be reached at (b)(7)(C) @navy.mil. P. S. DAVIDSON Copy to: VCNO (N09D) CNP (b)(7)(C)



> 5800 Ser CDA/378 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A)
 (b)(7)(A) while (7)(A) served as (b)(7)(A) Destroyer Squadron TWO (DESRON 2), in August 2006. I determined that a preponderance of the evidence does not substantiate the allegation of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, a prohibited source.

2. Specifically, on 17 August 2006, while serving as (b)(7)(A) DESRON 2, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held an honest and reasonable belief that (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The finding above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for this	matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		_
		85 James 2	
		P. S. DAVIDSON	
Copy to:		( )	
VCNO (N09D)			
CNP (b)(7)(C)			
NCIS			
DCIS			



> 5800 Ser CDA/ 377 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (7)(A) carrier Strike Group TWELVE (CSG-12), in August 2006. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. On 17 August 2006, while serving as (b)(7)(A) CSG-12, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held an honest and reasonable belief that (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On 20 August 2006, while serving as CSG-12, (b)(7)(A) was alleged (b)(7)(A) to have improperly accepted the gifts of a box of cigars, a magnum size bottle of wine, and a wooden name plaque, with market values in excess of ethical limits from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that immediately upon receipt of the gifts and disposed of the (b)(7)(A) (b)(7)(A) gifts in accordance with in accordance with reference (c). (b)(7)(A) Therefore, the proponderence of the evidence does not support a violation of reference (c).

c. On 21 August 2006, while serving as (b)(7)(A) CSG-12, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with a letter of appreciation. Based upon the facts and circumstances known to me regarding this allegation, I determined that the letter did

Subj: REPORTABLE INFORMATION ICC

(b)(7)(A)

not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My po	oint of contact for	this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		
			P. S. DAVIDSON	
Copy to: VCNO (N	109D)			
CNP (b)(7	)(C)			
NCIS DCIS				



> 5800 Ser CDA/376 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters referred by the Department of Justice (DOJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C) USN. (b)(6), (b)(7)(A), (b)(7)(C) USS ENTERPRISE (CVN 65), during the 2006 deployment with Carrier Strike Group TWELVE. After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted any gifts or attended any of the events paid for by Mr. Leonard Francis/GDMA, a prohibited source.

2. I recommend that Navy Personnel Command remove any promotion holds, delays, or other administrative actions associated with b(6). (b)(7)(A). (b)(7)(C) and this matter. My point of contact for this letter is (b)(7)(C) may be reached at (b)(7)(C) or by e-mail at (b)(7)(C) @navy.mil.

DAVIDSON

Copy to: VCNO (N09D) NAVIG NCIS DCIS



> 5800 Ser CDA/374 16 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) (b)(7)(A) USN, while (c)(7)(A) USS SHILOH (CG 67), in December 2004, and (b)(7)(A) Carrier Strike Group THREE (CSG-3), in September 2011. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. On 26 December 2004, while serving as the (b)(7)(A) SHILOH, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that attendance at the dinner hosted by Mr. Francis/GDMA was (b)(7)(A)

and did not otherwise commit misconduct. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

b. On or about 26 December 2004, while serving as the (b)(7)(A) SHILOH, (b)(7)(A) was alleged to have improperly accepted the gift of services from a prostitute in Hong Kong, paid for by Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined there is insufficient evidence to find that (b)(7)(A) accepted the services of a prostitute. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. On or about December 2004, while serving as the (b)(7)(A) SHILOH, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA, with a Bravo Zulu message. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that the Bravo Zulu message did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

d. On 4 September 2011, while serving as (b)(7)(A) CSG-3, (b)(7)(A) was alleged to have improperly accepted the gift of a reception and buffet dinner at the (b)(7)(A) in

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

USN

Kuala Lumpur, Malaysia, with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) (b)(7)(A) attendance falls within the meals, refreshments and entertainment in foreign area exception within reference (c). Therefore, the preponderance of the evidence does not support a violation of reference (c).

e. On 6 September 2011, while serving as (b)(7)(A) CSG-3 (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) with a market value in excess of ethical limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation. I determined that attendance at the dinner (b)(7)(A)

(b)(7)(A) and did not otherwise commit misconduct. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

f. On 6 September 2011, while serving as (b)(7)(A) CSG-3, (b)(7)(A) was alleged to have improperly accepted the gifts of a Selangor pewter sword and a PKCC pewter plaque with market values in excess of permissible limits, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) was offered or accepted a Selangor pewter sword from Mr. Francis/GDMA. In addition, there is insufficient evidence that (b)(7)(A) personally accepted a PKCC pewter plaque, and even it b)(7)(A) must be permissible as an item with little intrinsic value intended solely for presentation and therefore not included within the definition of a gift. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In addition to the above, I also reviewed information regarding an allegation of a discounted hotel room (b)(7)(A) on or about 6 September 2011, while serving as (b)(7)(A) CSG-3. After reviewing the Naval Inspector General investigation that substantiated the allegation, and an additional investigation conducted by investigators working on behalf of the Department of Justice, there was no evidence that this discounted hotel room was connected to Mr. Francis/GDMA. Therefore, I determined no further action is warranted.

4. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

5. My point of contact	ct for this matter is	(b)(7)(C)	may be reached at (b)(7)(C)
(b)(7)(C)	@navy.mil.	P.S. DAVIDSON	
Copy to: VCNO (N09D) CNP (b)(7)(C) NCIS		$\bigcirc$	

DCIS

(b)(7)(C)



> 5800 Ser CDA/372 9 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj:	ADVERSE INFORMATION ICO	(b)(7)(A)
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Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (CT)(A) Expeditionary Strike Group ONE (ESG-1), in September 2003. Based on a preponderance of the evidence, I unsubstantiated two allegations against (b)(7)(A) and substantiated one allegation. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a dinner from Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. On 20 September 2003, while serving as (b)(7)(A) ESG-1, (b)(7)(A) was alleged to have improperly accepted the gift of a letter opener from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that although there is sufficient evidence to find that (b)(7)(A) accepted a letter opener from Mr. Francis/GDMA, there is insufficient evidence to find the value was in excess of permissible limits. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On 22 September 2003, while serving as (b)(7)(A) ESG-1, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with a letter of appreciation. Based upon the facts and circumstances known to me regarding this allegation, I determined the letter did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. With regard to the substantiated allegation, I determined that on 20 September 2003, while serving as (b)(7)(A) ESG-1, (b)(6), (b)(7)(C) improperly accepted the gift of a dinner and entertainment in Singapore with a market value in excess of ethical limits from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined the per person value of the event exceeded (b)(7)(A) and none of the exceptions in

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(b)(7)(A)
(b)(7)(A)
(b)(7)(A) Moreover, there was a failure to report the discrepancies
that came to light during the dinner to (b)(7)(A)
4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Mr. Francis' criminal activities at
the time of the event. In addition, there is no evidence that $(b)(7)(A)$ took any action to benefit GDMA. Finally, $(b)(7)(A)$ had an otherwise long and successful Navy career.
5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.
6. My point of contact for this matter is (b)(7)(C) may be reached at (b)(7)(C) @navy.mil.
Copy to: VCNO (N09D) CNP (b)(7)(C) NCIS DCIS



> 5800 Ser CDA/371 9 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA)

 matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A)

 (b)(7)(A)
 while)(7)(A served as (b)(7)(A)

 USS ABRAHAM LINCOLN (CVN 72), in

 December 2004. I determined that a preponderance of the evidence does not substantiate the allegation of misconduct against (b)(7)(A)

 In addition, there is no evidence that (b)(7)(A)

 took any official action to benefit Mr. Leonard Francis/GDMA, a prohibited source.

 2. Specifically, I determined that: On or about 26 December 2004, while serving as
 (b)(7)(A)

 (b)(7)(A)
 ABRAHAM LINCOLN.
 (b)(7)(A)

 was alleged to have improperly accepted the gift of a

 dinner at the
 (b)(7)(A)
 with a market value in excess of ethical limits, from Mr.

 Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation,
 I determined that attendance at this dinner was

(b)(7)(A)

(b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for this matter is	(b)(7)(C)	may be reached at (b)(7)(C)
(b)(7)(C) @navy.mil.	Reland	)
Copy to:	P. S. DAVIDSON	
VCNO (N09D) CNP (b)(7)(C) NCIS (1000)		
DCIS		



5800 Ser CDA/370 9 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while (CSG-9), in October 2010. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, a prohibited source.

2. In relation to the unsubstantiated allegations:

a. On 9 October 2010, while serving as (b)(7)(A) CSG-9, (b)(7)(A) was alleged to have improperly accepted the gift of a golf outing at the (b)(7)(A) with a market value in excess of ethical limits from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that it was permissible for (b)(7)(A) to attend this golf outing under the exception for meals, refreshment, and entertainment in a foreign area. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On 10 October 2010, while serving as (b)(7)(A) CSG-9, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner at the (b)(7)(A)

(b)(7)(A)with a market value in excess of ethical limits from Mr. Francis/GDMA.Based upon the facts and circumstances known to me regarding this allegation, I determined that(b)(7)(A)(b)(7)(A)(b)(7)(A)(b)(7)(A)Therefore, the preponderance of the evidence does not support a violation ofreference (c).

c. On 10 October 2010, while serving as (b)(7)(A) CSG-9, (b)(7)(A) was alleged to have improperly accepted the gift of a pewter plaque and mariner's coin in Kuala Lumpur, Malaysia, with market values in excess of ethical limits from Mr. Francis/GDMA.

## Subj: REPORTABLE INFORMATION ICO

Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that these are items of little or no intrinsic value and are exempt from the definition of a gift under 5 C.F.R. § 2635.203(b). Therefore, the proponderence of the evidence does not support a violation of reference (c).

d. On 10 October 2010, while serving as (b)(7)(A) CSG-9, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with a letter of appreciation. Based upon the facts and circumstances known to me regarding this allegation, I determined that the letter did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My	point of contact for t	his matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		<
			The de	
			[] ainel	<u> </u>
	*		P.S. DAVIDSON	<u>6</u> .
Copy to	<b>):</b>			
VCNO	(N09D)			
CNP	(b)(7)(C)			
NCIS (				
DCIS	1 and the state of the state of the			

(b)(7)(A)



> 5800 Ser CDA/ 369 9 Mar 18

(b)(7)(A)

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A)
 (b)(7)(A)
 (b)(7)(A)
 (c)(7)(A)
 (c)(7)(A)

2. In relation to the unsubstantiated allegations:

a. On 23 September 2009, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly accepted the gift of a dinner in Thailand from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined the dinner was permissible under the exception for meals, refreshment and entertainment in foreign areas because the per person value was below the per diem allowed, there were foreign officials present, the (b)(7)(A) were acting in an official capacity, and the meals were not actually paid for by a foreign government. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On 27 September 2009, while serving as CSG-7. (b)(7)(A) was (b)(7)(A) alleged to have improperly accepted the gift of a round of golf in Thailand from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that golfing with was a social invitation from (b)(7)(A) someone other than a prohibited source, and there was no fee charged to those who played. Additionally, the golf event was permissible under the exception for entertainment in a foreign area because the value was reasonably below the per diem allowance for Thailand, foreign on matters of mutual officials were present, the Navy personnel (b)(7)(A)

## Subj: REPORTABLE INFORMATION ICO

concern, and the event was not paid for by a foreign government. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

c. On 12 November 2008 and 5 October 2009, while serving as (b)(7)(A) CSG-7, (b)(7)(A) was alleged to have improperly endorsed Mr. Francis/GDMA with a letter of appreciation and "BZ" message. Based upon the facts and circumstances known to me regarding this allegation, I determined the letter did not improperly endorse Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4.	My point of contact for t	his matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.	19 - E	
		. (	P. S. DAVIDSON	~
	by to: NO (N09D) P (b)(7)(C)			
NC. DCI		*		



5800 Ser CDA/366 2 Mar 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DOJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(7)(C) After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted any gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any administrative actions associated with (b), (b)(7)(A), (b)(7) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) (b)(7)(C) USN. He may be reached at (b)(7)(C) @navy.mil.

S. DAVIDSON

Copy to: VCNO (N09D) CNP ( (b)(7)(C) DCIS



To: Via:

Ref:

(1)

#### **DEPARTMENT OF THE NAVY** UNITED STATES FLEET FORCES COMMAND **1562 MITSCHER AVENUE SUITE 250** NORFOLK VA 23551-2487

5800 Ser CDA/365 2 Mar 18 From: Commander, United States Fleet Forces Command Commander, Naval Personnel Command (PERS-834) (b)(7)(A) USN (2) Commander, United States Seventh Fleet (3) Commander, United States Fleet Forces Command USN Subj: REPORT OF MISCONDUCT ICO (b)(7)(A) (a) United States Fleet Forces Command ltr 5800 Ser CDA/344 of 26 Jan 18 (b) MILPERSMAN 1611-010 (c) SECNAV CDA Memo dtd 30 Sep 15 (d) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (e) DoD 5500.07-R (The Joint Ethics Regulation) (f) Uniform Code of Military Justice (UCMJ) Encl: (1) Adverse Information ICO USN (b)(7)(A) (b)(7)(A) 1. This letter cancels and replaces reference (a).

(b)(7)(A) 2. Per reference (b), this Report of Misconduct in the case of JSN. is forwarded for review and action. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (c) and (d), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), in 2009.

3. I substantiated two allegations of misconduct against First, I substantiated one (b)(7)(A) violation of the Joint Ethics Regulation, reference (e), for improperly accepting the gift of dinner, drinks, karaoke entertainment, and the presence of a prostitute at the (b)(7)(A) (b)(7)(A) with a market value in

Subj: REPORT OF MISCONDUCT ICO (b)(7)(A) USN

excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Second, I substantiated a violation of Article 133 of reference (f), for associating with a known prostitute at which conduct was unbecoming an the (b)(7)(A) officer and gentleman. Enclosure (1) is a report of adverse information regarding (h)(7)(A)resulting from that review. (b)(7)(A) (b)(7)(A) This (b)(7)(A) matter was not addressed via disciplinary proceedings under reference (d) because the statute of limitations associated with courts-martial or proceedings under Article 15 have expired. 4. After fully reviewing the facts and opinions of this case, I recommend that be (b)(7)(A) required to show cause for retention in the Naval service. (b)(7)(A) character, as described with this report of misconduct, is not in keeping with the standards expected of a (b)(7)(A) is notified of b)(7)(A) ight, per reference (b), to submit (b)(7)(A) 5. By copy of this letter, (b)(7)(A) comments, within 10 days of receipt, concerning this report of misconduct and show cause recommendation, which will be included as an adverse matter in b(7)(A official record. (b)(7)(A) comments or declination to make a statement will be reflected  $in_{b)(7)(A}$  endorsement to this letter. 6. My point of contact for this letter is may be reached (h)(7)(C)by e-mail at @navy.mil or telephone at (b)(7)(C) (b)(7)(C) S. DA VIDSON

CNP (b)(7)(C)

Copy to:

2



> 5800 Ser CDA/364 2 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) United States Fleet Forces Command ltr 5800 Ser CDA/343 of 26 Jan 18
(b) SECNAV CDA Memo dtd 30 Sep 15
(c) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(d) 5 C.F.R. § 2635
(e) DoD Instruction 1320.04

1. This letter cancels and replaces reference (a).

2. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (c) and (d), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) USN, while serving as USS BLUE RIDGE (LCC 19), from March 2009 to (b)(7)(A) March 2011. Based on a preponderance of the evidence, I substantiated two allegations of misconduct against (b)(7)(A) The substantiated allegations of misconduct occurred during a port visit to Singapore, between October and November 2009. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a dinner, drinks, karaoke entertainment, and the presence of a prostitute, with values in excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Additionally, I found that engaged in unbecoming (b)(7)(A) an officer and gentleman.

3. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), (b)(7)(A) improperly accepted the gift of dinner, drinks, karaoke entertainment, and presence of a prostitute at the (b)(7)(A) (b)(7)(A) with a market value in excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Receipts show that the dinner, drinks, karaoke entertainment, and the presence of a prostitute were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (d) apply.

 4. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as

 (b)(7)(A)
 , USS BLUE RIDGE (LCC 19), (b)(7)(A)
 associated with a known prostitute

 at the
 (b)(7)(A)
 which conduct was unbecoming an

 officer and gentleman.
 0

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

5. The substantiated findings above constitute adverse information in accordance with reference (e). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis's criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of this misconduct, of the extent of Leonard Francis's criminal activities. I determined that there are other mitigating factors, including:

(b)(7)(A)

(b)(7)(A) has had an otherwise successful Navy career.

6. Additionally, I have recommended that (b)(7)(A) show cause for retention in the Naval service. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

7. My point of	f contact	for this letter is		(b)(7)(C)		may be reached
by e-mail at	(b)(7)(C)	@navy.mil or te	lephone at	(b)(7)(C)		
	×		Fr	Jamele	~	
			P. S.L	AVIDSON		
Copy to: VCNO (N09D) CNP (b)(7)(C)		5				

C.

NCIS DCIS



5800 Ser CDA/363 2 Mar 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) United States Fleet Forces Command ltr 5800 Ser CDA/352 of 2 Feb 18
(b) SECNAV CDA Memo dtd 30 Sep 15
(c) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(d) 5 C.F.R. § 2635
(e) DoD Instruction 1320.04

1. This letter cancels and replaces reference (a).

2. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (b) and (c). I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) USS BLUE RIDGE (LCC 19), in 2009, and while serving as (b)(7)(A) (b)(7)(A) USS RONALD REAGAN (CVN 76), from 2010 through 2011. Based as (b)(7)(A) on a preponderance of the evidence, I substantiated two of six allegations of misconduct against The substantiated allegations of misconduct occurred during a port visit to (b)(7)(A) Singapore, between October and November 2009. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a dinner, drinks, karaoke entertainment, and the presence of a prostitute with values in excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Additionally, I found that (b)(7)(A) associated with a known prostitute, which conduct was unbecoming an officer and gentleman.

3. Regarding the unsubstantiated allegations:

a. From 1 to 4 May 2011, (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), was offered the gift of a subsidized hotel stay in Phuket, Thailand, from GDMA, a prohibited source. The preponderance of the evidence does not support a violation of reference (d). Based on all the facts and circumstances known to me for this allegation, I determined (b)(7)(A) did not accept the subsidized hotel stay offered by GDMA. Accordingly, I determined that it would be inappropriate to substantiate this allegation against (b)(7)(A)

b. On or about 3 May 2011, (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), accepted the gift of a dinner and drinks event at the (b)(7)(A) with a market value in excess of Subj: ADVERSE INFORMATION ICO

ethical limits, from Leonard Francis and/or GDMA, a prohibited source. Although (b)(7)(A) accepted this gift, the preponderance of the evidence does not support a violation of reference (d). Based on all the facts and circumstances known to me for this allegation, I determined

(b)(7)(A)

 (b)(7)(A)
 held a reasonable mistake of fact in believing
 (b)(7)(A)

 (b)(7)(A)
 Accordingly, I determined that it would be inappropriate to substantiate this

 allegation against
 (b)(7)(A)

c. On or about May 2011, (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), accepted a gift of a box of cigars, with a market value in excess of ethical limits, from Leonard Francis and/or GMDA, a prohibited source. Although (b)(7)(A) (b)(7)(A) accepted this gift, the preponderance of the evidence does not support a violation of reference (d). Based on all the facts and circumstances known to me for this allegation, I determined (b)(7)(A) properly disposed of this gift by sharing them with the crew, on (b)(7)(A) Accordingly, I determined that it would be inappropriate to (b)(7)(A) substantiate this allegation against (b)(7)(A)

d. On or about May 2011, (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), was asked to improperly endorse Leonard Francis and/or GDMA with a letter dated May 2011, regarding the May 2011 port visit to Phuket, Thailand. Although (b)(7)(A) agreed to write Francis a thank you letter, the preponderance of the evidence does not support a violation of reference (d), because it could not be determined whether the letter was ever written. Without further evidence, I determined that it would be inappropriate to substantiate this allegation against (b)(7)(A)

4. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as
(b)(7)(A) USS BLUE RIDGE (LCC 19), (b)(7)(A) improperly accepted the gift of a dinner, drinks, karaoke entertainment, and the presence of a prostitute at the (b)(7)(A) with a market
(b)(7)(A) (b)(7)(A) with a market
value in excess of ethical limits, from Leonard Francis and/or GDMA, a prohibited source. Receipts show that the dinner, drinks, karaoke entertainment, and the presence of a prostitute were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (d) apply.

5. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as							
(b)(7)(A)	USS BLUE RIDGE (LCC 19),	(b)(7)(A)	associated with a known				
prostitute at the	(b)(7)(A)		which'conduct was				
unbecoming an officer and gentleman.							

6. The substantiated findings above constitute adverse information in accordance with reference (e). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis's criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of this misconduct, of the extent of Leonard Francis's criminal activities. I determined that there are other significant mitigating factors, including:

Subj:	ADVERSE INFORMATION ICO	(b)(7)(A)
		(b)(7)(A)
C.	(b)(7)(A) long and otherwise suc	ccessful record of service.

7. I personally addressed this misconduct with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

8. My point of contact for	this letter is	(b)(7)(C)	may be reached
by e-mail at (b)(7)(C)	)navy.mil or telephone at	(b)(7)(C)	
	S.	Janiele	
	P. S	. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP (			
NCIS (b)(7)(C)			10
DCIS			



5800 Ser CDA/ 361 15 Feb 18

From: Commander, United States Fleet Forces Command To: (b)(7)(A)

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) has reviewed information that while serving as (b)(7)(A) Carrier Strike Group TWELVE, you wrongfully:

(b)(7)(A)

2. This serves as your opportunity to provide information regarding these allegations and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 2 March 2018. Should you have any questions or require additional time, please contact (b)(7)(C) or (b)(7)(C) Onavy.mil.

	280	
(b)(7)(C)	G	(b)(7)(C)



# DEPARTMENT OF THE NAVY

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 360 13 Feb 18

From:	Commander,	U.S. 1	Fleet Forces	Command
To:	(b)(7	7)(A)	US	N

Subj: REQUEST FOR INFORMATION ICO

(b)(7)(A)

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff has reviewed information that:

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 27 February 2018. Should you have any questions or need additional time, please contact (b)(7)(c) or

(b)(7)(C) @navy.mil.	
5	
	(b)(7)(C)



5800 Ser CDA/359 13 Feb 18

From:	Commander, U.S. Fleet Forces C	Command
To:	(b)(7)(A)	

Subj: REQUEST FOR INFORMATION ICO

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff has reviewed information that:

(b)(7)(A)

(b)(7)(A)

# Subj: REQUEST FOR INFORMATION ICO

2. This serves as your opportunity to provide information concerning these allegations, and provide any necessary context for this or other interactions you may have had with GDMA and/or Mr. Francis during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

(b)(7)(A)

3. Please provide any response no later than 27 February 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil.	(()()())	12121
<i>x</i>	(b)(7)(C)	

2 DELIBERATIVE PRE-DECISIONAL MATERIAL



5800 Ser CDA/358 9 Feb 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A) while (7)(4) served as (b)(7)(A)
 Carrier Air Wing ELEVEN (CVW-11), aboard USS NIMITZ (CVN 68), from 2004 until 2007. I determined that a preponderance of the evidence does not substantiate the allegation of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, both prohibited sources.

2. Specifically, in July 2004, (b)(7)(A) is alleged to have improperly accepted the gift of a dinner event in Kuala Lumpur, Malaysia, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined (b)theld a reasonable mistake of fact that acceptance was permissible.

3. The finding above constitutes reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4.	My point of contact for this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C) @navy	.mil.	
		P.S. DAVIDSON	
	py to: NO (N09D)	1.5. DAVIDSON	
CN	(b)(7)(C)		
NC			
DC	LIS		



5800 Ser CDA/357 9 Feb 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A) (b)(7)(A)
 Carrier Air Wing TWO (CVW-2) aboard USS ABRAHAM LINCOLN (CVN 72) from 2004 until 2007. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, both prohibited sources.

2. Specifically, I determined that:

 a. On or about 26 December 2004, while serving as
 (b)(7)(A)
 , CVW-2, (b)(7)(A)

 (b)(7)(A)
 is alleged to have improperly accepted the gift of a dinner at the
 (b)(7)(A)

 (b)(7)(A)
 with a market value in excess of ethical limits from Mr. Francis/GDMA. Based

 upon the facts and circumstances known to me regarding the foregoing allegation, I determined

 that attendance at this dinner was
 (b)(7)(A)

(b)(7)(A) and did not otherwise commit misconduct. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 26 December 2004, while serving as (b)(7)(A) CVW-2, (b)(7)(A) is alleged to have improperly accepted the gift of cigars with a market value in excess of ethical limits from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that (b)(7)(A) properly disposed of the box of cigars by distributing them amongst the crew. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. On or about 14 May 2006, while serving as (b)(7)(A) CVW-2, (b)(7)(A) is alleged to have misused his government position with the United States Navy by (b)(7)(A)

(b)(7)(A)

(b)(7)(A)

determine	ed that (b)(7)(A)	held a reasonable belief that this was	(b)(7)(A)
(b)(7)(A)	and was permissible.	Therefore, the preponderance of the e	vidence does not support a
violation	of reference (c).		

(b)(7)(A)

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My p	oint of contact for	this matter is	(b)(7)(C)	may be r	eached
at	(b)(7)(C)	@navy.mil.	1.0		
		C			
			Oland,		
			P. S. DAVIDSON		
Copy to:					
VCNO (I			$\bigcirc$		
CNP ( (b	)(7)(C)				
NCIS					
DCIS	a del tra de sera del				•



> 5800 Ser CDA/356 9 Feb 18

From:Commander, United States Fleet Forces CommandTo:(b)(7)(A)USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed information that:

(b)(7)(A)

(b)(7)(A)

## Subj: REQUEST FOR INFORMATION

3. This serves as your opportunity to provide information concerning these allegations (b)(7)(A) and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

4. Please provide any response no later than 23 February 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C)	@navy.mil.	
		(b)(7)(C)



5800 Ser CDA/ 355 6 Feb 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADDENDUM TO ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

 Ref:
 (a) COMUSFLTFORCOM ltr 5800 Ser CDA/199 dtd 14 Sep 17

 (b)
 (b)(6), (b)(7)(A), (b)(7)(C)
 USN, ltr of 21 Nov 17 w/encls

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter, I substantiated misconduct against (b)(6), (b)(7)(A), (b)(7)(C) while (7)(A) was serving as (b)(6), (b)(7)(A), (b)(7)(C) USS RONALD REAGAN (CVN 76), for improperly accepting the gift of a dinner and attending a party paid for by Mr. Leonard Francis and GDMA, both prohibited sources, each with values in excess of ethically permissible limits. The substantiated misconduct occurred during a port visit in Singapore in June 2009. As a result of this substantiated misconduct, I issued reference (a), a memorandum of adverse information dated 14 September 2017.

2. On 21 November 2017 (b)(6), (b)(7)(A), (b)(7)(C) requested reconsideration of the adverse finding of reference (a), based upon newly discovered evidence that (7)(A) found and provided to the CDA (reference (b)). This evidence included a Command Duty Officer/Assistant Command Duty Officer watch bill from the ship as well as photos of (6), (b)(7)(A), (b)(7)(C) in Singapore. (b)(6), (b)(7)(A), (b)(7)(C) asserted that he was on duty on 28 June 2009 and therefore would have stayed onboard the ship the night of 27 June 2009 in preparation (for (7)(A) duty day. Upon receipt of the letter, additional investigation produced evidence including USS RONALD REAGAN (CVN 76) deck logs, interviews of witnesses, and personnel records. After reviewing reference (b) and this new evidence, I determined that a preponderance of the evidence still exists to conclude that (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(7)(C).

3. My point of contact for this matter is	(b)(7)(C)	may be reached at
(b)(7)(C) @navy.1	nil.	
	P. S. DAVIDSON	



5800 Ser CDA/ 352 2 Feb 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) USS BLUE RIDGE (LCC 19), in 2009, and (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), from 2010 through 2011. Based as (b)(7)(A) on a preponderance of the evidence, I substantiated two of six allegations of misconduct against The substantiated allegations of misconduct occurred during a port visit to (b)(7)(A) Singapore, between October and November 2009. As set forth below, I found that improperly accepted the gift of a dinner, drinks, karaoke entertainment, and the services of a prostitute with values in excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Additionally, I found that associated with a known prostitute. (b)(7)(A) which conduct was unbecoming an officer and gentleman.

2. Regarding the unsubstantiated allegations:

a. From 1 to 4 May 2011, (b)(7)(A) while serving as (b)(7)(A), USS RONALD REAGAN (CVN 76), was offered the gift of a subsidized hotel stay in Phuket, Thailand, from GDMA, a prohibited source. The preponderance of the evidence does not support a violation of reference (c). Based on all the facts and circumstances known to me for this allegation, I determined (b)(7)(A) did not accept the subsidized hotel stay offered by GDMA. Accordingly, I determined that it would be inappropriate to substantiate this allegation against (b)(7)(A)

b. On or about 3 May 2011, (b)(7)(A) while serving as (b)(7)(A) USS RONALD REAGAN (CVN 76), accepted the gift of a dinner and drinks event at the (b)(7)(A) (b)(7)(A) with a market value in excess of ethical limits, from Leonard Francis and/or GDMA, a prohibited source. Although (b)(7)(A) accepted this gift, the preponderance of the evidence does not support a violation of reference (c). Based on all the facts and circumstances known to me for this allegation, I determined Subj: ADVERSE INFORMATION ICO

		stake of fact in believing	(b)(7)(A)
		nined that it would be inapprop	riate to substantiate this
allegation ag	ainst (b)(7)(A)		

(b)(7)(A)

c. On or about May 2011, (b)(7)(A) while serving as USS (b)(7)(A) RONALD REAGAN (CVN 76), accepted a gift of a box of cigars, with a market value in excess of ethical limits, from Leonard Francis and/or GMDA, a prohibited source. Although (b)(7)(A) (b)(7)(A) accepted this gift, the preponderance of the evidence does not support a violation of reference (c). Based on all the facts and circumstances known to me for this allegation, I determined properly disposed of this gift through shared consumption. (b)(7)(A) (b)(7)(A) Accordingly, I determined that it would be inappropriate to substantiate (b)(7)(A) this allegation against (b)(7)(A)

d. On or about May 2011, (b)(7)(A) while serving as (b)(7)(A), USS RONALD REAGAN (CVN 76), was asked to improperly endorse Leonard Francis and/or GDMA with a letter dated May 2011, regarding the May 2011 port visit to Phuket, Thailand. Although (b)(7)(A) agreed to write Francis a thank you letter, the preponderance of the evidence does not support a violation of reference (c), because it could not be determined whether the letter was ever written. Without further evidence, I determined that it would be inappropriate to substantiate this allegation against (b)(7)(A)

3. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), (b)(7)(A) improperly accepted the gift of a dinner, drinks, karaoke entertainment, and the services of a prostitute at the (b)(7)(A) (b)(7)(A) with a market

value in excess of ethical limits, from Leonard Francis and/or GDMA, a prohibited source. Receipts show that the dinner, drinks, karaoke entertainment, and the services of a prostitute were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

4. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as							
(b)(7)(A)	USS BLUE RII	OGE (LCC 19),	(b)(7)(A)	associated with a known			
prostitute at the		(b)(7)(A)		which conduct was			
unbecoming an	(b)(7)(A)			_			

5. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis's criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of this misconduct, of the extent of Leonard Francis's criminal activities. I determined that there are other significant mitigating factors, including:

2

(b)(7)(A)

Subj:	ADVERSE INFORMATION ICO	(b)(7)(A)	
		(b)(7)(A)	
c.	(b)(7)(A) long and otherwise suc	ccessful record of service.	

6. I personally addressed this misconduct with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

7. My point of contac	et for this letter is	(b)(7)(C)	may be reached
by e-mail at (b)(7)(C)	@navy.mil or telep	phone at (b)(7)(C)	
		P. S. DAVIDSON	
Copy to:		$\bigcirc$	
VCNO (N09D)			
CNP (b)(7)(C)			
NCIS			

DCIS



5800 Ser CDA/350 2 Feb 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A), USN. Based on a preponderance of the evidence standard, I substantiated two misconduct allegations and unsubstantiated ten misconduct allegations against (b)(7)(A) (b)(7)(A) As set forth below, I found that (b)(7)(A) improperly accepted the gifts of a massage and a dinner, each of which were gifts with values in excess of ethical limits from Mr. Leonard Francis and GDMA.

was serving as 2. In relation to the unsubstantiated allegation while (b)(7)(A) (b)(7)(A) (b)(7)(A) Strike Fighter Squadron ONE ONE FIVE (VFA-115) aboard USS ABRAHAM LINCOLN (CVN 72): In 2003, (b)(7)(A) is alleged to have accepted the gift of a dinner at the from Leonard (b)(7)(A) Francis/GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined there is insufficient evidence that GDMA paid for dinner. (b)(7)(A) Additionally, I determined held a reasonable mistake of fact leading (b)(7)(A to (b)(7)(A) believe that (b)(7)(A)

(b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

 3. In relation to the unsubstantiated allegations while
 (b)(7)(A)
 was serving as

 (b)(7)(A)
 Strike Fighter Squadron ONE ONE FIVE (VFA-115) aboard USS JOHN

 C. STENNIS (CVN 74):

a. On or about September 2004, (b)(7)(A) is alleged to have accepted the gift of a dinner at the (b)(7)(A) from Leonard b)(7)(A) fro

did. (b)(7)(A) held a reasonable mistake of fact leading (b)(7)(A) believe (b)(7)(A) (b)(7)(A)

Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about September 2004, (b)(7)(A) is alleged to have accepted the gift of a golf outing in Kuala Lumpur, Malaysia, (b)(7)(A) (b)(

preponderance of the evidence does not support a violation of reference (c).

c. On or about September 2004, (b)(7)(A) is alleged to have accepted the gift of a meal at a seafood restaurant in Kuala Lumpur, Malaysia, from GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that although there is not enough evidence to determine how much the meal cost or who paid for it, and it is more likely than not that an exception would apply regardless of who paid. Therefore, the preponderance of the evidence does not support a violation of reference (c).

 4. In relation to the unsubstantiated allegations while
 (b)(7)(A)
 was serving in the rank of

 (b)(7)(A)
 Task Force SEVEN ZERO, aboard USS KITTY

 HAWK
 (CV 63):

a. On or about 30 August 2007. (b)(7)(A) is alleged to have accepted the gift of a dinner at the cb(7)(A) from Leonard Francis/GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held a reasonable mistake of fact (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 30 August 2007, (b)(7)(A) is alleged to have accepted the gift of a subsidized room at the from Francis/GDMA, a prohibited source, with a value (b)(7)(A) in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined there is insufficient evidence to determine whether accepted a gift. Even if accepted a gift in the form of (b)(7)(A) (b)(7)(A) subsidized lodging, bi(7)(A) eld a reasonable mistake of fact that bi(7)(A) as paying fair market value for his lodging. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. Between 30 April 2008 and 2 May 2008, (b)(7)(A) is alleged to have accepted the gift of a subsidized hotel room at the (b)(7)(A) from Francis/GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts

and circumstances known to me, I determined there is no evidence that knew the (b)(7)(A) rooms were subsidized by GDMA. Furthermore, it was reasonable for to believe (b)(7)(A) that (b)(7)(A) was the fair market value for the cost of two nights at the (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c). 5. In relation to the unsubstantiated allegations while (b)(7)(A) was serving in the rank of Carrier Air Wing NINE (CVW 9) aboard USS JOHN C STENNIS (b)(7)(A) (CVN 74): a. On or about 4 September 2011, is alleged to have accepted the gift of a (b)(7)(A) reception at the (b)(7)(A) with a (b)(7)(A) value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that the pierside reception falls within the foreign gifts, meals and entertainment exception. In addition, the reception was attended by the (b)(7)(A) Therefore, the (b)(7)(A) preponderance of the evidence does not support a violation of reference (c). b. On or about 6 September 2011. (b)(7)(A) is alleged to have accepted the gift of a dinner at the (b)(7)(A) from Francis/GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that held a reasonable mistake of fact (b)(7)(A) (b)(7)(A)Therefore, the preponderance of the evidence (b)(7)(A) does not support a violation of reference (c). c. On or about 6 September 2011, (b)(7)(A) is alleged to have accepted the gift of a Lucite cube of an engraved ship at the (b)(7)(A) (b)(7)(A) from Francis/GDMA, a prohibited source, with a value in excess of ethically permissible limits. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that the \$20 or less exception outlined in reference (c) allowed (b)(7)(A) (b)(7)(A) to accept the gift. Therefore, the preponderance of the evidence does not support a violation of reference (c).

6. In relation to the substantiated allegations:

a. On or about September 2004, while serving as (b)(7)(A) Strike Fighter Squadron ONE ONE FIVE (VFA-115), aboard USS JOHN C. STENNIS (CVN 74), (b)(7)(A) improperly accepted the gift of a massage in Kuala Lumpur, Malaysia, from GDMA, a prohibited source, with a value in excess of ethically permissible limits. Although I unsubstantial allegations during this port visit related to meals and a golf outing, I determined that (b)(7)(A) held no reasonable mistake of fact that would lead him to believe that (b)(7)(A) acceptance of the massage was permissible and none of the gift exceptions in reference (c) apply.

3

b. On or about	29 April 2008, wh	ile serving as	(b)(7)(A	N)	Task
Force SEVEN ZERO a	aboard USS KITTY	Y HAWK (CV 63),	(b)(7)(A)	improperly a	ccepted
the gift of a (b)(7)(A) din		(b)(7)(A)			from
Francis/GDMA, a proh	nibited source, with	a value in excess of et	hically pe	ermissible limit	s.
Based upon the facts an	nd circumstances k	nown to me regarding t	the forego	oing allegation,	, I
		sonable mistake of fac			
permissible based on th	ne lavish nature of	the venue, meal, and al	cohol. Fi	urthermore (b)(7)(/	ailed to
exercise due care by no	ot	(b)(7)(A)			_

7. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Leonard Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

8. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

9. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

10. My po	int of contact for	this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		
		(	Te. J. C)	
			D. Jane	
			P. S. DAVIDSON	
23				
Copy to:				
VCNO (NO	19D)			a (197
CNP				
NICITO	)(7)(C)			

DCIS



## DEPARTMENT OF THE NAVY COMMANDER

U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 349 30 Jan 18

From: Commander, U.S. Fleet Forces Command To: (b)(7)(A) USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff has reviewed information that, while serving as (b)(7)(A) for Carrier Strike Group FIVE, you:

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 12 February 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil. (b)(7)(C) (b)(7)(C)



5800 Ser CDA/348 26 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A) while serving as
 (b)(7)(A) USS NIMITZ (CVN
 68), in 2005. Based on a preponderance of the evidence, I substantiated one of two allegations of misconduct against
 (b)(7)(A) As set forth below, I found that
 (b)(7)(A) improperly accepted the gift of a dinner with a value in excess of ethical limits from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the unsubstantiated allegation, from on or about 3 June 2005 to on or about 7 June 2005, (b)(7)(A) is alleged to have improperly accepted the gift of discounted lodging in Hong Kong from GDMA and/or Leonard Francis, both prohibited sources. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined there is not enough evidence to establish whether (b)(7)(A) knew that GDMA subsidized (b)(7)(A) hotel room. Therefore, the preponderance of the evidence does not support a violation of reference (c).

In relation to the substantiated allegation, on or about 4 June 2005, (b)(7)(A)
 improperly accepted the gift of a dinner at the (b)(7)(A) with a value in excess of ethical limits from Leonard Francis and/or GDMA, both prohibited sources. I determined that (b)(7)(A) held no reasonable mistake of fact that would lead (b)(7)(A) to believe that acceptance of this gift was permissible, and none of the gift exceptions in reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Leonard Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took, or

Subj: ADVERSE INFORMATION ICO

(b)(7)(A)

was requested to take, any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. M	ly point of co	ntact for this matter is		(b)(7)(C)	may be reached
at	(b)(7)	)(C) @navy	.mil.		
			PSN	pinde	$\sim$
			P. S. DA	VIDSON	
a	ă		(	)	
Copy					
VCN	O (N09D)				
CNP					
NCIS	(b)(7)(C)				
DCIS					



5800 Ser CDA/347 26 Jan18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(7)(C) USN, while (7)(A), vas(serving as (b)(6), (b)(7)(A), (b)(7)(C) Carrier Strike Group NINE (CSG-9) in 2004. Based on a preponderance of the evidence, I substantiated one misconduct allegation against (b)(6), (b)(7)(A), (b)(7)(C) . The substantiated misconduct allegation occurred during a CSG-9 port-visit to Hong Kong in 2004. As set forth below, I found that (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gift of a dinner and entertainment, each with values in excess of ethical limits, from Leonard Francis and GDMA, a prohibited source.

2. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(6), (b)(7)(A), (b)(7)(C) attended a dinner at the (b)(7)(A) (b)(7)(A) on or about 26 December 2004, (b)(7)(A)

Mr. Francis, and several other GDMA employees. The preponderance of the evidence supports that Mr. Francis paid for this event. (b)(6), (b)(7)(A), (b)(7)(C)

(b)(6), (b)(7)(A), (b)(7)(C)

(b)(6), (b)(7)(A), (b)(7)(C) I determined that none of the gift exceptions within reference (c) apply.

3. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(6).(b)(7)(A).(b)(7)(C) was aware, at the time of the event, of Mr. Francis' criminal activities. In addition, there is no evidence that (b)(6).(b)(7)(A).(b)(7)(C) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

(b)(6), (b)(7)(A), (b)(7)(C)

Subj: ADVERSE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

b. I determined that there are other significant mitigating factors, including:

(1) Forthrightness in discussing these issues;

(2) Professional performance since this event unfolded; and

(3) The substantial passage of time.

4. I personally addressed this with (b)(6), (b)(7)(A), (b)(7)(C) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

5. My point of contact for th	is matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		
		P.S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			
DCIS			



5800
Ser CDA/344
26 Jan 18

From: To: Via:	<ul> <li>Commander, United States Fleet Forces Command Commander, Naval Personnel Command (PERS-834)</li> <li>(1) (b)(7)(A) USN</li> <li>(2) Commander, United States Seventh Fleet</li> <li>(3) Commander, United States Fleet Forces Command</li> </ul>				
Subj:	REPORT OF MISCONDUCT ICO (b)(7)(A) USN				
Ref:	<ul> <li>(a) MILPERSMAN 1611-010</li> <li>(b) SECNAV CDA Memo dtd 30 Sep 15</li> <li>(c) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16</li> <li>(d) DoD 5500.07-R (The Joint Ethics Regulation)</li> <li>(e) Uniform Code of Military Justice (UCMJ)</li> </ul>				
Encl:	(1) Adverse Information ICO (b)(7)(A) USN				
	(b)(7)(A) (b)(7)(A) (b)(7)(A)				

1. Per reference (a), this Report of Misconduct in the case of (b)(7)(A) USN, is forwarded for review and action. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (b) and (c), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) USN, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), in 2009.

2. I substantiated two allegations of misconduct against (b)(7)(A) First, I substantiated one violation of the Joint Ethics Regulation, reference (d), for improperly accepting the gift of dinner, drinks, karaoke entertainment, and services of a prostitute at the (b)(7)(A) (b)(7)(A) (b)(7)(A) with a market value in the gift of third limits form I second Emergin and (con CDMA) both we hibited assume the second of the second sec

excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Second, I substantiated a violation of Article 133 of the Uniform Code of Military Justice, reference (e), for associating with a known prostitute at the (b)(7)(A)

## Subj: REPORT OF MISCONDUCT ICO (b)(7)(A) USN

which conduct was unbecoming an off	icer and gentleman.	(b)(7)(A)	
35-41	(b)(7)(A)	de Marine ann	
	(b)(7)(A)		
(b)(7)(A)	This matter	was not addressed via disciplinary	a.

proceedings under reference (d) because the statute of limitations associated with courts-martial or proceedings under Article 15 have expired.

3. After fully reviewing the facts and opinions of this case, I recommend that (b)(7)(A) be required to show cause for retention in the Naval service. b)(7)(A) character, as shown by this report of misconduct, is not in keeping with the standards expected of a (b)(7)(A)

4. By copy hereof, (b)(7)(A) is notified of b)(7)(A right, per reference (a), to submit b)(7)(A comments, within 10 days of receipt, concerning this report of misconduct and show cause recommendation, which will be included as an adverse matter in b)(7)(A official record. (b)(7)(A) comments or declination to make a statement will be reflected in b)(7)(A endorsement to this letter.

5. My point of	of contac	t for this letter is	(t	o)(7)(C)		may be reached
by e-mail at	(b)(7)(C)	@navy.mil or	telephone at	(b)(7)(C)		
			Pla	Jand	l	i
			P. S. DA	WIDSON		
Copy to:	-	3				
(b)(7)(C)						



> 5800 Ser CDA/343 26 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) USN, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), from March 2009 to March 2011. Based on a preponderance of the evidence, I substantiated two allegations of misconduct against (b)(7)(A) The substantiated allegations of misconduct occurred during a port visit to Singapore, between October and November 2009. As set forth below, I found that improperly accepted the gift of a dinner, drinks, karaoke entertainment, and services of a prostitute, with values in excess of ethical limits, from Leonard Francis and/or GDMA, both (b)(7)(A) prohibited sources. Additionally, I found that committed conducted unbecoming an officer and gentleman.

2. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), (b)(7)(A) improperly accepted the gift of dinner, drinks, karaoke entertainment, and services of a prostitute at the (b)(7)(A) (b)(7)(A) with a market value in excess of ethical limits, from Leonard Francis and/or GDMA, both prohibited sources. Receipts show that the dinner, drinks, karaoke entertainment, and services of a prostitute were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

3. I substantiated the misconduct allegation that on or about 1 November 2009, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), (b)(7)(A) associated with a known prostitute at the (b)(7)(A) which conduct was unbecoming an officer and gentleman.

4. The substantiated findings above constitute adverse information in accordance with reference(d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis's criminal enterprise against the United

States, there is no evidence that (b)(7)(A) was aware, at the time of this misconduct, of the extent of Leonard Francis's criminal activities. I determined that there are other mitigating factors, including:

(b)(7)(A)
c. (b)(7)(A) has had an otherwise successful Navy career.
5. Additionally, I have recommended that (b)(7)(A) show cause for retention in the Naval service. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. My point of contact f		(b)(7)(C)	may be reached
by e-mail at (b)(7)(C)	@navy.mil or telephone at	(b)(7)(C)	
		S Javid	
	Γ	DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			

2

DCIS



> 5800 Ser CDA/342 17 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICC

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(7)(C) After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted any gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any administrative actions associated with (6),(b)(7)(A), (b)(7) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) (b)(7)(C) may be reached at (b)(7)(C) (D)navy.mil.

(b)(7)(C) DAVIDSON P. S

Copy to	0:			
VCNO (N09D)				
CNP				
NCIS	(b)(7)(C)			
DCIS				



> 5800 Ser CDA/341 18 Jan 18

From: Commander, United States Fleet Forces Command To: (b)(7)(A) USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) Carrier Strike Group SEVEN (CCSG 7), aboard USS JOHN C STENNIS (CVN 73), you:

(b)(7)(A)

2. There is also additional information that was developed during the GDMA investigation that, while serving as (b)(7)(A) aboard USS JOHN C STENNIS, you:

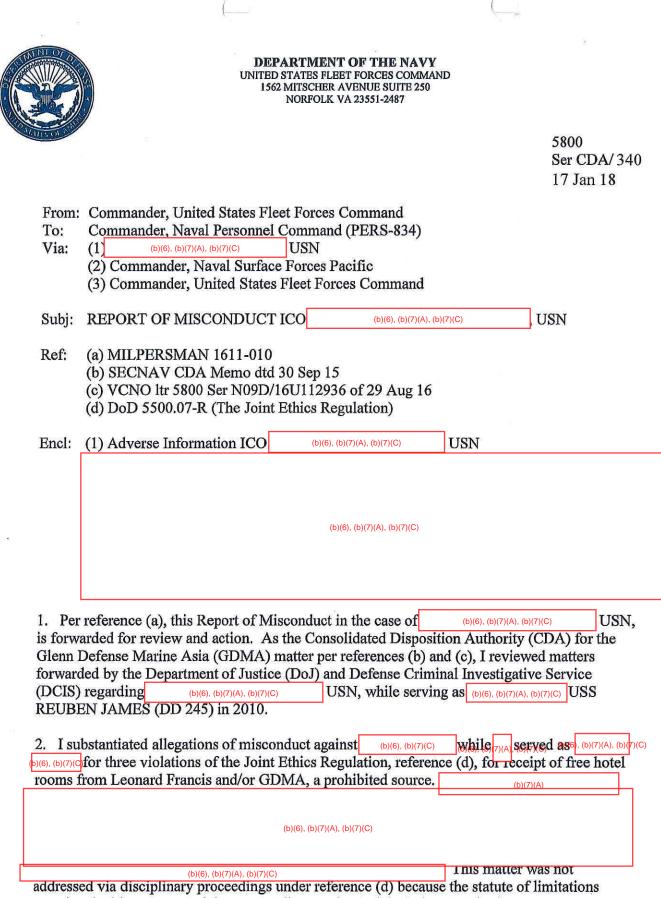
(b)(7)(A)

3. This serves as your opportunity to provide information concerning these allegations and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

# Subj: REQUEST FOR INFORMATION

4. Please provide any response no later than 31 January 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil.	
(b)(7)(C)	(b)(7)(C)



associated with courts-martial or proceedings under Article 15 have expired.

Subj: REPORT OF MISCONDUCT ICC

(b)(6), (b)(7)(A), (b)(7)(C)

USN

3. After fully reviewing the facts and opinions of this case, I recommend that (b)(6), (b)(7)(A), (b)(7)(C) be required to show cause for retention in the Naval service p(7)(A), character, as show(b, y, (7)(A), (b)(7)(C) acceptance of free hotel rooms from a prohibited source, is not in keeping with the standards expected of a (b)(6), (b)(7)(A), (b)(7)(C)

4. By copy hereof, (b)(6), (b)(7)(A), (b)(7)(C) is notified of (7)(A) right, per reference (a), to submit (7)(A), (b)(7)(C) comments, within 10 days of receipt, concerning this report of misconduct and show cause recommendation, which will be included as an adverse matter in (7)(A) official record, (b)(7)(A), (b)(7)(C) comments or declination to make a statement will be reflected in his endorsement to this letter.

5. My point of contact	for this letter is		(b)(7)(C)	may be reached
by e-mail at (b)(7)(C)	@navy.mil or te	lephone at	(b)(7)(C)	
		1 - 10	AVIDSON	
Copy to: CNP (b)(7)(C)				



> 5800 Ser CDA/339 17 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C)
 (b)(6), (b)(7)(A), (b)(4USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS REUBEN JAMES (DD 245) in 2010. Based on a preponderance of the evidence, I substantiated three allegations of misconduct against (b)(6), (b)(7)(A), (b)(7)(C) The substantiated allegations of misconduct occurred during port visits to Palau and to Cebu, Philippines, in February 2010. As set forth below, I found that (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)
 (b)(6), (b)(7)(A), (b)
 (b)(6), (b)(7)(A), (b)
 (b)(6), (b)(7)(A), (b)

2. Regarding the allegations:

a. On or about 1 February 2010, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS REUBEN JAMES (DD 245), (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gift of a subsidized hotel room at the (b)(7)(A) (b)(7)(A) in excess of ethical limits from Leonard Francis and/or GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

b. On or about 4 February 2010, while serving as (b)(6), (b)(7)(C) USS REUBEN JAMES (DD 245) (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gift of a subsidized hotel room at the (b)(7)(A) (b)(7)(A) in excess of ethical limits from Leonard Francis and/or GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

c. On or about 13 February 2010, while serving as (b)(6). (b)(7)(A). (b)(7)(C) USS REUBEN JAMES (DD 245), (b)(6). (b)(7)(A). (b)(7)(C) improperly accepted the gift of a subsidized hotel room in Cebu, Philippines, in excess of ethical limits from Leonard Francis and/or GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

3. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example,

Subj: ADVERSE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

USN

while we are now aware of the extent of Leonard Francis's criminal enterprise against the United States, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) was aware, at the time of this misconduct, of the extent of Leonard Francis's criminal activities. Another mitigating factor for (b)(6), (b)(7)(A), (b)(7)(C) is that he has had an otherwise successful Navy career.

4. Additionally, I have recommended that (b)(6), (b)(7)(A), (b)(7)(C) show cause for retention in the Naval service. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

5. My point of contact	for this letter is	(b)(7)(C)	_	may be reached
by e-mail at (b)(7)(C)	@navy.mil or telephone	<b>it</b> (b)(7)(C)		
	r	gamiele	~	
	P.	S. DAVIDSON		
Copy to:				
VCNO (N09D)				
CNP (				
NCIS (b)(7)(C)				

DCIS



5800 Ser CDA/338 17 Jan 18

From: Commander, United States Fleet Forces Command Commander, Naval Personnel Command (PERS-834) To: (1) (b)(6), (b)(7)(A), (b)(7)(C) USN Via: (2) Chief of Staff, United States Naval Academy (3) Commander, United States Fleet Forces Command Subj: REPORT OF MISCONDUCT ICO USN (b)(6), (b)(7)(A), (b)(7)(C) (a) MILPERSMAN 1611-010 Ref: (b) SECNAV CDA Memo dtd 30 Sep 15 (c) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (d) DoD 5500.07-R (The Joint Ethics Regulation) (e) Uniform Code of Military Justice USN Encl: (1) Adverse Information ICO (b)(6), (b)(7)(A), (b)(7)(C) (2)(3)

1. Per reference (a), this Report of Misconduct in the case of (b)(6), (b)(7)(A), (b)(7)(C) USN, is forwarded for review and action. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (b) and (c), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C)) USN, SEVENTH Fleet (C7F), in 2010.

(b)(6), (b)(7)(A), (b)(7)(C)

2. I substantiated allegations of misconduct against (6). (b)(7)(A). (b)(7)(A

(b)(6), (b)(7)(A), (b)(7)(C)

(6)

(8)

Subj: REPORT OF MISCONDUCT ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

(b)(6), (b)(7)(A), (b)(7)(C) This matter was not addressed via disciplinary

proceedings under reference (d) because the statute of limitations associated with courts-martial or proceedings under Article 15 had expired.

3. After fully reviewing the facts and opinions of this case, I recommend that (b, (b), (b), (b), (b), (b), (c)) required to show cause for retention in the Naval Service (b), (7), (A), (b) acceptance of a dinner and the services of a prostitute from a prohibited source, is not in keeping with the standards expected of a (b), (b), (b), (7), (A).

4. By copy hereof (b, (b)(7)(A), (b)(7)(A), (b)(7)(A) is notified of (7)(A) right, per reference (a), to submit (7)(A), (b)(7)(C) comments, within 10 days of receipt, concerning this report of misconduct and show cause recommendation, which will be included as an adverse matter in (7)(A) official record, (b)(7)(A), (b)(7)(C) comments or declination to make a statement will be reflected in (7)(A) endorsement to uns retter.

5.	My point of c	ontact for this letter is	(b)(7)(C)	may be reached by e-mail at
	(b)(7)(C)	@navy.mil or telepho	ne at (b)(	7)(C)
			7SV	AVIDSON
	py to:			AVID BOIN
CN	<b>JP</b> (b)(7)(C)			



> 5800 Ser CDA/337 17 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C) U.S. Seventh Fleet, in 2010. Based on a preponderance of the evidence, I substantiated two of three misconduct allegations against (b)(6), (b)(7)(A), (b)(7)(C) The substantiated allegations occurred in Vladivostok, Russia, in May 2010. As set forth below, I found that (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gifts of a dinner and services of a prostitute, with a value in excess of ethically permissible limits, from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the unsubstantiated allegation, on or about 9 May 2010, (6), (b)(7)(A), (b)(7)(A) is alleged to have improperly accepted the gift of a dinner in Vladivostok, Russia, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (6), (b)(7)(A), (b)(7)(A) attended the dinner. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegations:

a. On or about 10 May 2010; (6), (b)(7)(A), (b)(7)(A) (b)(7)(A) (b)(7)(A) (C)(7)(A) (C)(A) (C

b. On or about 10 May 2010; (6). (b)(7)(A). (b)(7)(cassociated with a known prostitute in Vladivostok, Russia, which conduct was unbecoming an (b)(6). (b)(7)(A). (b)(7)(C)

4. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that  $\frac{1}{100}$  (b)(7)(A). (b)(7)(A) (b)(

## Subj: ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

activities at the time of the events. In addition, there is no evidence that (6), (b)(7)(A), (b)(7) dook or was requested to take any action to benefit GDMA.

5. I personally addressed this with  $b_{(6), (b)(7)(A), (b)(7)(A)}$  through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I recommend that (6). (b)(7)(A). (b)(7)(c) be required to show cause for retention in the Naval Service.

7. My point of contact for this matter is	(b)(7)(C)	may be reached at (b)(7)(C)
(b)(7)(C) @navy	y.mil.	$\wedge$
	P. S. DAVIDSON	
Copy to:		
VCNO (N09D) CNP (		

NCIS

DCIS

(b)(7)(C)



> 5800 Ser CDA/336 17 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6). (b)(7)(A). (b)(7)(C) (b)(6). (b)(7)(A). (b)(7)(C) After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6). (b)(7)(A). (b)(7)(C) improperly endorsed Leonard Francis or GDMA, attended any of the events paid for by Leonard Francis or GDMA, or personally accepted any gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any administrative actions associated with (6), (b)(7)(A), (b)(7)(A) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) USN. He may be reached at (b)(7)(C) Qnavy.mil.

ALLA P. S. DAVIDSON

Copy VCN	to: O (N09D)	
CNP		
NCIS	(b)(7)(C)	
DCIS		



> 5800 Ser CDA/335 17 Jan 18

From:Commander, United States Fleet Forces CommandTo:(b)(7)(A)USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) Carrier Strike Group NINE (CSG 9), aboard USS ABRAHAM LINCOLN (CVN 72), you:

(b)(7)(A)

2. There is also additional information that was developed during the GDMA investigation that, while serving as (b)(7)(A) aboard USS ABRAHAM LINCOLN, you:

(b)(7)(A)

3. This serves as your opportunity to provide information concerning these allegations and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

# Subj: REQUEST FOR INFORMATION

4. Please provide any response no later than 31 January 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil.	
(b)(7)( <b>C</b> )	(b)(7)(C)



5800 Ser CDA/334 17 Jan 18

From: Commander, United States Fleet Forces Command To: (b)(7)(A)

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) USS ABRAHAM LINCOLN (CVN 72), you improperly accepted the gift of a dinner and entertainment on or about 26 December 2004 in Hong Kong, from Mr. Leonard Francis and/or GDMA, a prohibited source.

2. This serves as your opportunity to provide information concerning this allegation, and provide any necessary context for this or other interactions you may have had with Mr. Leonard Francis and/or GDMA during your naval career. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 31 January 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil. (b)(7)(C) (b)(7)(C)



5800 Ser CDA/333 16 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15

(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16

(c) 5 C.F.R. § 2635

(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C)
 (b)(6), (b)(7)(A), (b)(7)(C)

aboard USS REUBEN JAMES (DD 245) from 2009 to 2010. In particular, I examined the circumstances associated with his receiving two separate hotel rooms at the (b)(7)(A)

(b)(7)(A) on 1 February and 4 February 2010, and one hotel room at an unknown location in Cebu, Philippines on 13 February 2010. After thorough review, I determined that there is no evidence on which to base any viable allegation of misconduct. (b)(6), (b)(7)(A), (b)(7)(C) stated he paid what a reasonable person would believe to be a fair market value for these rooms. There is also no evidence that GDMA subsidized the cost of these hotel rooms. Lastly, there is no evidence b)(6), (b)(7)(A), (b)(7)(C) personally interacted with or accepted any gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any promotion holds, delays, or other administrative actions associated with b(6), (b)(7)(C) and this GDMA matter. My point of contact for this letter is \_\_\_\_\_\_ (b)(7)(C) \_\_\_\_\_ may be reached by e-mail at

(b)(7)(C) @navy.mil or telephone at

(b)(7)(C) P. S. DAVIDSON

Copy to: VCNO (N09D) CNP ( NCIS (b)(7)(C) DCIS



### DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND

U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/332 12 Jan 18

> > (b)(7)(A)

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while serving as (b)(7)(A) U.S. Seventh Fleet, in 2010. I determined that a preponderance of the evidence does not substantiate the allegations against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Mr. Leonard Francis/GDMA, both prohibited sources.

2. Specifically, I determined that:

a. On or about 4 January 2010, there is insufficient evidence to substantiate that CAPT (c), (b)(7)(c), attended a dinner hosted and paid for by Mr. Francis/GDMA.

b. On or about 3 February 2010, there is insufficient evidence to substantiate that Mr.				
Francis/GDMA hosted a	(b)(7)(A)	attended the		
(b)(7)(A)		_		

c. On or about 17 April 2010, there is insufficient evidence to substantiate that received free transportation, beverages, and entertainment from Mr. Francis/GDMA.

d. On or about 9 May 2010, there is insufficient evidence to substantiate that (b)(7)(A) attended a dinner hosted and paid for by Mr. Francis/GDMA.

e. On or about 10 May 2010, there is insufficient evidence to substantiate that (b)(7)(A) attended a dinner hosted and paid for by Mr. Francis/GDMA.

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

# Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

4. My point of contact for this	matter is	(b)(7)(C)	may be reached at
	@navy.mil.		•
	(	Blance	
		P.S. DAVIDSON	
Copy to:			
VCNO (N09D)		$\bigcirc$	
CNP (b)(7)(C)			
NCIS			
DCIS			



> 5800 Ser CDA/331 12 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(6), (b)(7)(A),(b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635

(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) While serving as (b)(6), (b)(7)(A), (b)(7)(C) U.S. Seventh Fleet, in 2010. I determined that a preponderance of the evidence does not substantiate the allegations against (6), (b)(7)(A), (b)(7)(G) In addition, there is no evidence that (6), (b)(7)(A), (b)(7)(C) took any official action to benefit Mr. Leonard Francis/GDMA, both prohibited sources.

2. Specifically, I determined that:

a. On or about 17 April 2010, there is insufficient evidence to substantiate that (6). (b)(7)(A).(b)(7)(C) received free transportation, beverages, and entertainment from Mr. Francis/GDMA.

b. On or about 9 May 2010, there is insufficient evidence to substantiate that (b)(6). (b)(7)(A).(b)(7)(C) attended a dinner hosted and paid for by Mr. Francis/GDMA.

c. On or about 27 June 2010, there is insufficient evidence to substantiate that  $b_{1(6), (b)(7)(A), (b)(7)(q)}$  received a gift with a market value in excess of ethically permissible limits from Mr. Francis/GDMA in the form of a dinner.

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

# Subj: REPORTABLE INFORMATION ICO

(b)(6), (b)(7)(A),(b)(7)(C)

4. My point of conta	ct for this matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		. 25
		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C) DCIS			



5800 Ser CDA/ 330 12 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A)
 USN, while serving as the (b)(7)(A)
 DESRON 15, from 2009 through 2011. Based on a preponderance of the evidence, I substantiated five of seven misconduct allegations against (b)(7)(A)
 As set forth below, I found that (b)(7)(A) improperly accepted the gifts of elephant vases, steaks, and discounted hotel rooms in excess of ethical limits, from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the unsubstantiated allegations:

a. On or about 9 August 2009, (b)(7)(A) is alleged to have improperly accepted the gift of dinner in Singapore at the (b)(7)(A) from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that there is insufficient evidence to find that (b)(7)(A) accepted dinner from Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 15 August 2010, (b)(7)(A) is alleged to have improperly accepted the gift of brunch in Singapore from Francis/GDMA, a prohibited source. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that there is insufficient evidence to find that (b)(7)(A) accepted dinner from Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegations:

a. On or about 2 - 10 August 2009, (b)(7)(A) is alleged to have improperly accepted the gift of a discounted hotel room in Singapore from Mr. Francis/GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

(b)(7)(A)

b. On or about 27 October – 4 November 2009, (b)(7)(A) improperly solicited and accepted the gift of a discounted hotel room in Hong Kong from Francis/GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

c. On or about August 2010, (b)(7)(A) improperly solicited and accepted the a gift of a discounted hotel room in Singapore from Francis/GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

d. On or about October 2010, (b)(7)(A) improperly accepted the a gift of elephant vases while in Thailand from Francis/GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

e. On or about December 2010 through January 2011, (b)(7)(A) improperly accepted the a gift of steaks from Francis/GDMA, a prohibited source. I determined that none of the gift exceptions in reference (c) apply.

4. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of the extent of Mr. Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took or was requested to take any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. My point of contact for this	matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	P. S. DAVIDSON	
Copy to: VCNO (N09D) CNP ( NCIS (b)(7)(C)		U	

DCIS



> 5800 Ser CDA/329 12 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO

(b)(6), (b)(7)(A),(b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6), (b)(7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(7)(C) After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) attended any of the events paid for by Leonard Francis or GDMA, nor did he personally accept gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any administrative actions associated with (6), (b)(7)(A),(b)(7) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) (b)(7)(C) may be reached at (b)(7)(C) @navy.mil.

ul S. DAVIDSON

Copy to: VCNO (N09D) CNP (b)(7)(C) NCIS DCIS



> 5800 Ser CDA/328 12 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A)
 (b)(7)(A) while he was serving as (b)(7)(A) Carrier Strike Group-FIVE in 2010. I determined that a preponderance of the evidence does not substantiate the allegations of misconduct against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit Glen Defense Marine Asia (GDMA), a prohibited source.

2. Specifically, I determined that:

a. On 10 August 2010, (b)(6). (b)(7)(C) attended a dinner with Leonard Francis in Singapore that was paid for by GDMA. I determined that none of the gift exceptions in reference (c) apply. However, based on all the facts and circumstances known to me about this allegation, I determined that (b)(7)(A) lacked knowledge of the event and did not acquiesce to (b)(6). (b)(7)(A) acceptance of the dinner. Accordingly, the preponderance of the evidence does not support a violation of reference (c).

b. On 16 August 2010 (b)(6). (b)(7)(A).(b)(7)(C) attended a brunch with Leonard Francis in Singapore that was paid for by GDMA. I determined that none of the gift exceptions in reference (c) apply. However, based on all the facts and circumstances known to me about this allegation, I determined that (b)(7)(A) lacked knowledge of the event and did not acquiesce.(top)(7)(A).(p)(7)(C)
 (b)(4). (b)(7)(A).(b)(2) acceptance of the brunch. Accordingly, the preponderance of the evidence does not support a violation of reference (c).

c. On 2 October 2010, a		(b)(7)(A)	
(b)(7)(A)	Although	(b)(7)(A)	attended this dinner, I
determined held an honest belief that		(b)(7)(A	
Accordingly, the preponderance of the evide	ence does not s	support a v	iolation of reference (c).

# Subj: REPORTABLE INFORMATION ICO

d. On 4 October 2010, b(6), (b)(7)(A), (b)(7)(C) attended a dinner with Leonard Francis in Bangkok, Singapore, that was paid for by GDMA. I determined that none of the gift exceptions in reference (c) apply. However, based on all the facts and circumstances known to me about this allegation, I determined that (b)(7)(A) lacked knowledge of the event and did not acquiesce to b(6), (b)(7)(A), (b)(7)(C) acceptance of the dinner. Accordingly, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

3. The findings above constitute reportable information in accordance with reference (d). I personally addressed this matter with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4.	My point of contact for this	s matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.	1	
		K	Se Jamiel	
		P	. S DAVIDSON	
	by to:		$\bigcirc$	
	NO (N09D)			
CN				
NC	and the second se			
DC	IS			



5800 Ser CDA/327 12 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(7)(A) (b)(7)(A) while serving as Carrier (b)(7)(A) Strike Group FIVE, from August 2005 to September 2007. I determined that a preponderance of the evidence does not substantiate the misconduct allegations against In addition, (b)(7)(A) there is no evidence that took any official action to benefit GDMA, a prohibited (b)(7)(A) source.

2. Regarding the allegations:

a. On or about 26 July 2006, is alleged to have improperly accepted the gift of (b)(7)(A) a subsidized wetting down event at the from Leonard Francis (b)(7)(A) and/or GDMA, a prohibited source. Although (b)(7)(A) attended this wetting down, I determined that (b)(7)(A) had an honest and reasonable belief that (b)(7)(A) Therefore, the preponderance of the evidence (b)(7)(A) does not support a violation of reference (c).

b. On or about 3 September 2006, (b)(7)(A) is alleged to have improperly accepted the gift of a dinner at the provided by (b)(7)(A) Leonard Francis and/or GDMA, a prohibited source. Although attended this (b)(7)(A) dinner, I determined that had an honest and reasonable belief that (b)(7)(A) (b)(7)(A) Therefore, the preponderance of the evidence does not (b)(7)(A) support a violation of reference (c).

c. On or about 30 August 2007, (b)(7)(A) is alleged to have improperly accepted the gift of a dinner at the (b)(7)(A) provided by Leonard Francis and/or GDMA, a prohibited source. Although (b)(7)(A) attended this dinner, I determined that (b)(7)(A) had an honest and reasonable belief that (b)(7)(A) Subj: REPORTABLE INFORMATION ICO

(b)(7)(A)

(b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contac		(b)(7)(C)	may be reached
by e-mail at (b)(7)(C)	@navy.mil or telephor	ne at (b)(7)(C)	
		Porfaired.	
		P. S. DAVIDSON	
15			
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			
DCIS			



## DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250

NORFOLK, VA 23551-2487

5800 Ser CDA/325 12 Jan 18

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel

: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while serving as (b)(7)(A) U.S. Seventh Fleet in 2010, and (b)(7)(A) Destroyer Squadron FIFTEEN in 2012. Based on a preponderance of the evidence, I substantiated five of ten misconduct allegations against (b)(7)(A) The substantiated allegations of misconduct occurred in Japan and Russia in 2010. As set forth below, I found that (b)(7)(A) wrongfully accepted the gifts of dinners, cigars, and a holiday gift basket in excess of ethically permissible limits, from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the unsubstantiated allegations:

a. On or about 20 May 2010, (b)(7)(A) is alleged to have improperly accepted the gift of cigars, a humidor, and Scotch in Yokosuka, Japan from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) received these gifts. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 27 June 2010, (b)(7)(A) is alleged to have improperly attended a dinner in Tokyo, Japan. It is uncertain how much the dinner cost. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) received a gift in excess of ethically permissible limits. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. On or about 17 September 2010, (b)(7)(A) is alleged to have improperly accepted the gift of baseball tickets for a baseball game in Yokohama, Japan. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) attended the baseball game. Even if (b)(7)(A) did attended

the baseball game, there is insufficient evidence showing that a single ticket exceeded ethically permissible limits. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

d. On or about 9 October 2012, (b)(7)(A) is alleged to have improperly accepted the gift of a free dinner in Kuala Lumpur, Malaysia. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held an honest and reasonable belief that (b)(7)(A)

(b)(7)(A) (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of

reference (c).

e. On or about 9 October 2012, (b)(7)(A) is alleged to have improperly accepted the gift of a pewter mug in Kuala Lumpur, Malaysia. Based upon the facts and circumstances known to me regarding this allegation, I determined that (b)(7)(A) held an honest and reasonable belief

(b)(7)(A) Therefore, the preponderance of

the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegations:

a. On or about 3 May 2010, (b)(7)(A) improperly accepted the gift of a free dinner in Hakata, Japan. Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

b. On or about 9 May 2010, (b)(7)(A) improperly accepted the gift of a free dinner in Vladivostok, Russia. Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

c. On or about 10 May 2010, (b)(7)(A) improperly accepted the gift of a free dinner in Vladivostok, Russia. Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

d. On or about 19 July 2010, (b)(7)(A) improperly accepted a gift of cigars. Mr. Francis/GDMA paid for the cigars which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

e. On or about 20 December 2010, (b)(7)(A) improperly accepted a gift of a holiday gift basket in Yokosuka, Japan. The gift basket contained items of monetary value, which included steaks, cigars, fruit, and wine. Mr. Francis/GDMA paid for the holiday gift basket which was a

USN

USN

(b)(7)(A)

gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

4. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of the extent of Mr. Francis' criminal activities at the time of the events. In addition, there is no evidence that (b)(7)(A) took or was requested to take any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

7.	My point of con	tact for this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C	anavy @navy	/.mil.	14
			P. S. DAVIDSON	
Cop	by to:			
	NO (N09D)			
CN	Р (			
NC	<b>IS</b> (b)(7)(C)			
DC	IS			

3



5800 Ser CDA/324 12 Jan 18

From: Commander, United States Fleet Forces Command

To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) while serving as (b)(7)(A) U.S. Seventh Fleet, in 2010.
 Based on a preponderance of the evidence, I substantiated three of three misconduct allegations against (b)(7)(A) The substantiated allegations occurred in Laem Chabang, Thailand, in April 2010 and Vladivostok, Russia, in May 2010. As set forth below, I found that (b)(7)(A) improperly accepted the gifts of free transportation, beverages, entertainment, and dinners, in excess of ethical limits, from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the substantiated allegations:

a. On or about 17 April 2010, (b)(7)(A) improperly accepted the gift of free transportation, beverages, and entertainment in Laem Chabang, Thailand. Mr. Francis/GDMA paid for the free transportation, beverages, and entertainment which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

b. On or about 9 May 2010, (b)(7)(A) improperly accepted the gift of a dinner in Vladivostok, Russia. Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

c. On or about 10 May 2010, (b)(7)(A) improperly accepted the gift of a dinner in Vladivostok, Russia. Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

(b)(7)(A)

3. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that was aware of the extent of Mr. Francis' criminal (b)(7)(A) activities at the time of the events. In addition, there is no evidence that took or (b)(7)(A) was requested to take any action to benefit GDMA.

4. I personally addressed this with through administrative action and consider this (b)(7)(A) matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

(b)(7)(C)

DCIS

5. N	Ay point of contact	t for this matter is	(b)(7)(C)	may be reached
at	(b)(7)(C)	@navy.mil.		4
			$\bigcirc$	
			18 pud	
			P. S. DAVIDSON	
Copy	y to:			
	IO (N09D)			
CNP				
NCIS				



5800 Ser CDA/ 322 12 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C)
 USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C)
 (c)(6), (b)(7)(A), (b)(7)(C)
 (c)(7)(A), (b)(7)(C), (b)(7)(C)
 (c)(7)(A), (b)(7)(C), (b)(7)(C)
 (c)(7)(A), (b)(7)(C), (c)(C)
 (c)(7)(A), (c)(7)(C), (c)(C)
 (c)(7)(A), (c)(7)(A), (c)(C)
 (c)(7)(A), (c)(7)(C), (c)(C)
 (c)(7)(A), (c)(7)(A), (c)(C)
 (c)(7)(A), (c)(C)

2. In relation to the unsubstantiated allegations:

a. On or about 4 January 2010, (b)(7)(A), (b)(7)(C) is alleged to have improperly accepted the gift of a dinner in Yokohama, Japan, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that  $b_{1}(6)$ , (b)(7)(A), (b)(7)(C) attended the dinner. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 3 February 2010, (b)(6). (b)(7)(A). (b)(7)(c) is alleged to have improperly accepted the gift of a <u>(b)(7)(A)</u> in Otaru, Japan, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that either event occurred. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. On or about 9 May 2010, (6), (b)(7)(A), (b)(7)(C) is alleged to have improperly accepted the gift of a dinner in Vladivostok, Russia, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(6), (b)(7)(A), (b)(7)(C) attended the event. Therefore, the preponderance of the

(b)(6), (b)(7)(A), (b)(7)(C)

USN

evidence does not support a violation of reference (c).

d. On or about 10 May 2010 (6). (b)(7)(A). (b)(7)(C) is alleged to have improperly accepted the gift of a dinner in Vladivostok, Russia, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(6). (b)(7)(A). (b)(7)(C) attended the dinner. Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegation, on or about 17 April 2010, (b)(7)(A), (b)(7)(C) improperly accepted the gifts of free transportation, beverages, and entertainment in Laem Chabang, Thailand. Mr. Francis/GDMA paid for the free transportation, beverages, and entertainment, which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is a minor and technical ethical violation. Additionally, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(6), (b)(7)(C) was aware of the extent of Mr. Francis' criminal activities at the time of the events. In addition, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) was requested to take any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

5. I personally addressed this with b(6). (b)(7)(A). (b)(7)(C) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(6), (b)(7)(A), (b)(7)(C) be required to show cause for retention in the Naval Service. (b)(6), (b)(7)(A), (b)(7)(C) continues to be a significant contributor and valued leader in the Navy.

7. 1	My point of cor	ntact for this matter is	(b)(7)(C)	may be reached
at	(b)(7)(	c) @navy	.mil.	
	÷		Psyland	
			P. S. DAVIDSON	
Copy	y to:		. ( )	
	IO (N09D)		$\bigcirc$	
CNP				
NCI				
DCI	S			



5800 Ser CDA/320 12 Jan 18

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj:	ADVERSE INFORMATION ICO	(b)(7)(A)	USN
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Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while serving as (b)(7)(A) U.S. Seventh Fleet, in 2009-2010. Based on a preponderance of the evidence, I substantiated one of four misconduct allegations against (b)(7)(A) The substantiated misconduct allegation occurred in Yokosuka, Japan in December 2009. As set forth below, I found that (b)(7)(A) improperly accepted the gift of a fruit basket with a value in excess of ethically permissible limits, from Mr. Leonard Francis and GDMA, both prohibited sources.

2. In relation to the unsubstantiated allegations:

a. On or about 4 January 2010, (b)(7)(A) is alleged to have improperly accepted the gift of a dinner in Yokohama, Japan, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) attended the dinner. Therefore, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 3 February 2010, (b)(7)(A) is alleged to have improperly accepted the gift of a (b)(7)(A) in Otaru, Japan, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that either event occurred. Therefore, the preponderance of the evidence does not support a violation of reference (c).

c. On or about 3 February 2010, (b)(7)(A) is alleged to have improperly accepted the gift of a hotel room reservation in Otaru, Japan, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding this allegation, I determined that there is insufficient evidence to find that (b)(7)(A) accepted a hotel room from Mr. Francis/GDMA. Therefore, the preponderance of the evidence does not support a violation of reference (c).

(b)(7)(A)

USN

3. In relation to the substantiated allegation, on or about 13 December 2009, (b)(7)(A) improperly accepted the gift of a fruit basket in Yokosuka, Japan. Mr. Francis/GDMA paid for the fruit basket which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is a minor and technical ethical violation. Additionally, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of the extent of Mr. Francis' criminal activities at the time of the events. In addition, there is no evidence that (b)(7)(A) took or was requested to take any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. An otherwise successful Navy career.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

7.	My point of c	ontact for this	matter is	(b)(7)(C)	may be reached
at	(b)	(7)(C)	@navy.mil.		
				Selande	
				P. S. DAVIDSON	
Cor	v to			$\bigcirc$	
	y to: NO (N09D)				
CN	P				,
NC]		~			
DCI	S				



5800 Ser CDA/319 28 Dec 17

From: Commander, United States Fleet Forces Command

To:

Subj: REQUEST FOR INFORMATION

(b)(7)(A)

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) Carrier Strike Group SEVEN, while embarked in USS RONALD REAGAN (CVN-76), you:

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

<ol> <li>Please provide any response need additional time, please cor</li> <li>(b)(7)(C) @navy.mil.</li> </ol>	ary 2018. Should you (b)(7)(C)	u have any questions or or
(b)(7)(C)	(b)(7)(C)	



> 5800 Ser CDA/311 15 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while serving as (b)(7)(A) USS BUNKER HILL (CG 52), from about 3 January to 7 January 2005. Based on a preponderance of the evidence, I substantiated one misconduct allegation against (b)(7)(A) The substantiated misconduct allegation occurred in Singapore.

2. Specifically, I substantiated an allegation that on or about 3 January to 7 January 2005, (b)(7)(A)
(b)(7)(A) improperly accepted the gift of a free hotel room from Leonard Francis/GDMA, a prohibited source. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that GDMA paid (b)(7)(A) for a room in (b)(7)(A) name at the (b)(7)(A) The preponderance of the evidence supports that Mr.
Francis/GDMA paid for this hotel room, which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

3. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of this event. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware of Leonard Francis' criminal activities at the time of the event. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way.

4. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

5. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

(-)	( -	
Subj: ADVERSE INFORMATION ICO	(b)(7)(A) USN	
6. My point of contact for this matter is (b)(7)(C) @navy.mil. Copy to: VCNO (N09D) CNP NCIS (b)(7)(C) DCIS		may be reached at



> 5800 Ser CDA/310 15 Dec 17

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS NIMITZ (CVN 68), in 2005 and 2006. Based on a preponderance of the evidence, I substantiated four of five misconduct allegations against (b)(6), (b)(7)(A), (b)(7)(C) As set forth below, I found that (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gifts of cigars, alcohol, and dinners in excess of ethical limits, from Mr. Leonard Francis and GDMA, both prohibited sources, and) that 7)(A) was derelict in the performance of his duties as (b)(6), (b)(7)(A), (b)(7)(C)

2. In relation to the unsubstantiated allegation, on or about 5-7 June 2005 and 26-28 June 2005, b)(6), (b)(7)(A), (b)(7)(C) is alleged to have improperly accepted the gift of discounted hotel lodging in Hong Kong and Kuala Lumpur, respectively, from Mr. Francis/GDMA. Based upon the facts and circumstances known to me regarding the foregoing allegation, I determined that there is insufficient evidence to find that b)(6), (b)(7)(A), (b)(7)(C) accepted discounted lodging from Mr. Francis/GDMA. In addition, I determined that b)(6), (b)(7)(A), (b)(7)(C) may have held a reasonable and honest belief that
(b)(7)(A)

(b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegations:

a. On several occasions between on or about May 2005 and October 2006, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS NIMITZ (CVN 68), (b)(6), (b)(7)(A), (b)(7)(C) wrongfully accepted, and on at least one occasion, improperly solicited the improper gifts of cigars and alcohol from Mr. Francis/GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that b)(6), (b)(7)(A), (b)(7)(C) received these items as personal gifts. The preponderance of the evidence supports that Mr. Francis/GDMA paid for these gifts and their value was in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

(b)(6), (b)(7)(A), (b)(7)(C)

b. On 5 June 2005, (b)(6). (b)(7)(A). (b)(7)(C) attended a dinner at the (b)(7)(A) with Mr. Francis (b)(7)(A) Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

c. On 5 July 2005, (b)(7)(A), (b)(7)(C) attended a dinner at the (b)(6), (b)(7)(A), (b)(7)(C) with Mr. Francis (b)(6), (b)(7)(A), (b)(7)(C) Mr. Francis/GDMA paid for the dinner which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions in reference (c) apply.

d. Between on or about May 2005 and October 2006, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS NIMITZ (CVN 68), (b)(7)(A), (b)(7)(C) was derelict in the performance of (7)(A) duties, in that (b)(7) failed to keep Mr. Francis/GDMA at arm's length, and countenanced an unethical and unprofessional relationship between the NIMITZ (b)(6), (b)(7)(A), (b)(7)(C) Mr. Francis/GDMA. (b)(6), (b)(7)(A), (b)(7)(C) fostered an unduly familiar and permissive relationship with Leonard Francis and was aware, or should have been aware, that (b)(7)(A) engaging in improper conduct with Mr. Francis/GDMA.

4. The substantiated findings above constitute adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Mr. Francis' criminal enterprise against the United States, there is no evidence that **b**(6). (b)(7)(A). (b)(7)(C) was aware of the extent of Mr. Francis' criminal activities at the time of the event. In addition, there is no evidence that **b**(6). (b)(7)(A). (b)(7)(C) took or was requested to take any action to benefit GDMA. I determined that there are other significant mitigating factors, including:

(b)(7)(A)

b. Forthrightness in discussing these issues; and

c. An otherwise successful Navy career.

5. I personally addressed this with  $b_{1(6), (b)(7)(A), (b)(7)(C)}$  through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

Subj:	ADVER	SE INFORMATION ICO	(b)(6), (b)(7)(A), (b)(7)(C)	
6. My	b)(7)(C)	tact for this matter is @navy.mil.	(b)(7)(C) P. S. DAVIDSON	may be reached at
Copy to VCNC CNP ( NCIS DCIS	(b)(7)(C)			

(



5800 Ser CDA/309 15 Dec 17

From: Commander, United States Fleet Forces Command To: (b)(7)(A)

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) Carrier Strike Group ELEVEN, you:

(b)(7)(A)

2. There is also additional information that was developed during the GDMA investigation that, while serving as (b)(7)(A) Carrier Strike Group ELEVEN, you:

(b)(7)(A)

3. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

4. Please provide any response no later than 3 January 2018. Should you have any questions or need additional time, please contact (b)(7)(C) or

need additional time, please contact		01
(b)(7)(C) @navy.mil.		
	(b)(7)(C)	
(b)(7)(C)		



DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250

NORFOLK, VA 23551-2487

5800 Ser CDA/307 8 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj:	ADVERSE INFORMATION ICO	(b)(6), (b)(7)(A), (b)(7)(C)	USN
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Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against

(b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as the serving as	
(b)(6), (b)(7)(A), (b)(7)(C)	from 11 May 2013 to 6 July 2016.
Based on a preponderance of the evidence, I substa	antiated two of four misconduct allegations
against (b)(6), (b)(7)(A), (b)(7)(C) The substantiated misconduct allegations occurred in Bangkok,	
Thailand, and Singapore.	

2. In relation to the unsubstantiated allegations:

a. Between 13 and 15 September 2013 (b)(6). (b)(7)(A). (b)(7)(C) was offered the improper gift of a free hotel room at the (b)(7)(A) from Francis/GDMA, a prohibited source. The preponderance of the evidence does not support a violation of reference (c). Based on all the facts and circumstances known to me for these two allegations, I determined (b)(6). (b)(7)(A). (b)(7)(C) did not accept the free hotel room offered by Francis. Accordingly, I determined that it would be inappropriate to substantiate misconduct against (b)(6). (b)(7)(A). (b)(7)(C)

b. Between May 2013 and September 2013, (b)(6). (b)(7)(A). (b)(7)(C) was offered the improper gift of at least three (3) gift baskets with a market value in excess of the ethical limits from Francis/GDMA, a prohibited source. Although (b)(6). (b)(7)(A). (b)(7)(C) accepted these gift baskets, the preponderance of the evidence does not support a violation of reference (c). Based on all the facts and circumstances known to me for these two allegations, I determined (b)(6). (b)(7)(A). (b)(7)(C) properly disposed of the prohibited perishable gifts through shared consumption. Accordingly, I determined that it would be inappropriate to substantiate misconduct against (b)(6). (b)(7)(A). (b)(7)(C)

3. I substantiated an allegation that on or about 14 June 2013, (b)(6), (b)(7)(A), (b)(7)(C) improperly accepted the gift of dinner and beverages from Leonard Francis/GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A), (b) (7)(C)

(b)(6), (b)(7)(A), (b)(7)(C)

USN

(b)(6), (b)(7)(A), (b)(7)(A) (b)(7)(

4. I also substantiated an allegation that on or about 13 September 2013, (b)(6). (b)(7)(A). (b)(7)(C) improperly accepted the gift of dinner and beverages from Leonard Francis/GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(6). (b)(7)(A). (b)(7)(C) attended this dinner in Singapore (b)(7)(A) and Mr. Francis. The preponderance of the evidence supports that Mr. Francis/GDMA paid for this event, which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

5. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(6), (b)(7)(A), (b)(7)(C) took, or was requested to take, any action to benefit GDMA, or that she solicited gifts in any way. I determined that there are other significant mitigating factors, including:

(b)(6), (b)(7)(A), (b)(7)(C)

d. Forthrightness in discussing these issues.

5. I personally addressed this with (b)(6). (b)(7)(A). (b)(7)(C) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(6), (b)(7)(A), (b)(7)(C) be required to show cause for retention in the Naval Service. (b)(6), (b)(7)(A), (b)(7)(C) continues to be a significant contributor and valued leader in the Navy.

( ---

(b)(6), (b)(7)(A), (b)(7)(C)

USN

7. My point of contact for this	matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	0	
- 	-		
		15 Janda	
		D C DUUDGON	
		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			

DCIS



DEPARTMENT OF THE NAVY

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/306 8 Dec 17

From:	Commander, U.S. Fleet Forces Command
To:	Chief of Naval Personnel
	Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while serving as (b)(7)(A) USS HIGGINS (DDG 76), from May 2007 to December 2008. I determined that a preponderance of the evidence does not substantiate the misconduct allegation against (b)(7)(A) In addition, there is no evidence that (b)(7)(A) took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined that:

a. (b)(7)(A) reserved a multiple-night hotel stay for three rooms beginning on or about 17 September 2007 during the USS HIGGINS port visit to Hong Kong. Although there is evidence that suggests GDMA subsidized this hotel stay, the preponderance of the evidence does not support a violation of reference (c).

b. Based on the facts and circumstances known to me for the foregoing allegation, I determined there is insufficient evidence to determine whether <a href="https://www.ulc.angle.cepted">https://www.ulc.angle.cepted</a> a gift from GDMA. Even assuming there is sufficient evidence, <a href="https://www.ulc.angle.cepted">(b)(7)(A)</a> would have likely held an honest and reasonable belief that <a href="https://www.ulc.angle.cepted">(b)(7)(A)</a>
 (b)(7)(A) Accordingly, I did not substantiate misconduct against <a href="https://www.ulc.angle.cepted">(b)(7)(A)</a>

3. The finding above constitutes reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

Subj: REPORTABLE INFC	ORMATION ICO	(b)(7)(A)
	v 1997 •	
4. My point of contact for thi	s matter is (b)(7)	c) may be reached at
(b)(7)(C)	@navy.mil.	
15	P. S. DAVI	DSON
Copy to:		
VCNO (N09D)		
CNP		
NCIS (b)(7)(C)		
DCIS		

(



> 5800 Ser CDA/305 4 Dec 17

From:Commander, United States Fleet Forces CommandTo:(b)(7)(A)USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff has reviewed credible evidence that, while serving as (b)(7)(A) USS NIMITZ

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 18 December 2017. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil.	
(b)(7)(C)	(b)(7)(C)



## DEPARTMENT OF THE NAVY COMMANDER

U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 304 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO

(b)(6), (b)(7)(A),(b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6).(b)(7)(A) (b)(7)(C) (b)(6).(b)(7)(A)(b)(7)(C) while he served as (a).(b)(7)(A) (b)(7)(DSS RONALD REAGAN (CVN 76) during the 2009 deployment. In particular, I examined circumstances associated with the gift of dinner at (b)(7)(A) and private party at (b)(7)(A) funded by Leonard Francis and GDMA, a prohibited source. After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6).(b)(7)(A).(b)(7)(C) attended any of the events paid for by Leonard Francis or GDMA, nor did he personally accept gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any administrative actions associated with (6),(b)(7)(A), (b)(7) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) (b)(7)(C) may be reached at (b)(7)(C) @navy.mil.

(b)(7)(C) P. S. DAVIDSON

Copy VCN(	to: D (N09D)
CNP (	
NCIS	(b)(7)(C)
DCIS	



5800 Ser CDA/ 303 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: CONCLUSION OF REVIEW ICO (b)(6),(b)(7)(A),(b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding (b)(6),(b)(7)(A),(b)(7)(C) USN, while he served as (b)(6),(b)(7)(A),(b)(7)(C) USS RONALD REAGAN (CVN 76), during a 2009 deployment. In particular, I examined circumstances associated with the gift of dinner at (b)(7)(A) and private party at (b)(7)(A) funded by Leonard Francis and GDMA, a prohibited source. After thorough review, I determined there is no evidence on which to base any viable allegation of misconduct. In addition, there is no evidence that (b)(6),(b)(7)(A),(b)(7)(C) attended any of the events paid for by Leonard Francis or GDMA, nor did he personally accept gifts from Leonard Francis or GDMA.

2. I recommend that Navy Personnel Command remove any promotion holds, delays, or other administrative actions associated with (6).(b)(7)(A).(b)(7) above and this GDMA matter. My point of contact for this matter is (b)(7)(C) may be reached at (b)(7)(C)

(b)(7)(C) anavy.mil.

IDSON

Copy VCN	to: ) (N09D)
CNP	
NCIS DCIS	(b)(7)(C)



5800 Ser CDA/ 302 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. §2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per reference (a) and (b), I reviewed evidence of possible misconduct by (b)(7)(A)
(b)(7)(A) USN, while serving as (b)(7)(A) USS VINCENNES (CG 49), in 2003, and later as (b)(7)(A) Carrier Strike Group FIVE (CSG 5) aboard USS KITTY HAWK (CV 63) in 2008. I determined that a preponderance of the evidence does not substantiate the misconduct allegations against (b)(6). (b)(7)(C) In addition, there is no evidence that (b)(7)(A) took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined that:

a. Between on or about 4 July and 11 July 2003, GDMA attempted to give (b)(7)(A) the improper gift of discounted hotel lodging for (b)(6),(b)(7)(A),(b)(7)(C) in Singapore. Based on the facts and circumstances known to me for the foregoing allegations, I determined (b)(7)(A) did not accept discounted lodging from GDMA, and the preponderance of the evidence does not support a violation of reference (c).

b. I	Between on o	or about 28 April and 30 April 2008, (b)(7)(A) acc	cepted the improper
gift of a discounted hotel lodging in Hong Kong from GDMA, a prohibited source. I determined			
that	(b)(7)(A) <b>h</b>	eld a reasonable mistake of fact that	b)(7)(A)
(b)(7)(A)	in Hong Ko	ng (b)(7)(A)	Therefore,
the proper devenue of the avidence door not support a violation of reference (a)			

the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

			1	
Subj:	REPORTABI	E INFORMATION I	(b)(7)(A)	USN
4. M		et for this matter is	(b)(7)(C)	may be reached at
	(b)(7)(C)	@navy.mil.	N	
			P. S. DAVIDSON	
Copy	o:			
	) (N09D)			
CNP				
NCIS	(b)(7)(C)			
DCIS				



# DEPARTMENT OF THE NAVY

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 301 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO USS COWPENS (CG 63) SINGAPORE PORT VISIT IN FEBRUARY 2011

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

2. Specifically, I determined that on or about 2 February 2011, (b)(6), (b)(7)(C) named below attended a dinner at (b)(7)(A) paid for by Leonard Francis. However, based on all the facts and circumstances known to me about this allegation, I determined that (7)(A), (b)(7)(C) (b)(6), (b)(7)(A), (b)(**rheld** an honest and reasonable belief that (b)(7)(A)

(b)(7)(A)

(b)(7)(A) As such, I determined that it would be inappropriate to substantiate misconduct against the following (b)(7)(A), (b)(7)(A).

a.	
Ь.	
с.	(b)(6),(b)(7)(A), (b)(7)(C)
d.	
e.	

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

# Subj: REPORTABLE INFORMATION ICO USS COWPENS (CG 63) SINGAPORE PORT VISIT IN FEBRUARY 2011

4. My	y point of con	ntact for this matter is	(b)(7)(C)	may be reached at
	(b)(7)(C)	@navy.mil.	0	-
			P. S. DAVIDSON	
Copy VCNO CNP	to: D (N09D)			
NCIS DCIS				



#### DEPARTMENT OF THE NAVY COMMANDER

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 300 1 Dec 17

- From: Commander, U.S. Fleet Forces Command
- To: Assistant Commandant of the Marine Corps
- Subj: RECOMMENDATION ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. MARINE CORPS PERSONNEL
- Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
  (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
  (c) 5 C.F.R. § 2635
  (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I am charged with forwarding factual findings and a non-binding recommendation for disposition as you deem appropriate in any case involving Marine Corps personnel. Based on a thorough review and legal analysis, I determined that a preponderance of the evidence does not substantiate any misconduct allegation against four Marines who attended at a dinner hosted by GDMA during Exercise COBRA GOLD in February 2010. Additionally, I determined there is no evidence on which to base any viable allegation of misconduct against two Marines who were invited to, but did not attend, the aforementioned dinner.

2. On or about 15 February 2010,		(b)(7)(A)		
	(b)(7)(A)		_	
(b)(7)(A) Based on all the facts		istances known to	me, I determined	, (b)(7)(C)
b)(6), (b)(7)(C held an honest and reasonable b	elief that	(	b)(7)(A)	
	(b)(7)(A)			I also
determined that (6), (b)(7)(A), (b)(7) theld an hone	est and reaso	onable belief that	(b)(7)(A)	
	(b)(7)(A)			
(b)(7)(A)		Accordingly, I c	letermined that it w	ould be
inappropriate to substantiate misconduct	t against the	named, (b)(7)(C), (b)(7)	The preponderance	of the
evidence did not support a violation of r				



3. Additionally, I determined there is no evidence on which to base any viable allegation of misconduct against (6), (b)(7)(C), (

## Subj: RECOMMENDATION ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. MARINE CORPS PERSONNEL

attended any event paid for by Leonard Francis or GDMA, nor did they personally accept gifts from Leonard Francis or GDMA.

a.	
b.	(b)(6), (b)(7)(A), (b)(7)(C)

4. This constitutes reportable information in accordance with reference (d). I recommend you take no administrative action with respect to these (b)(7)(C). (b)(7)My point of contact for this matter is

(b)(7)(C)	may be reached at	(b)(7)(C)	or	
(b)(7)(C) @navy.mil.	•	0		
		·		
	85 pu	rel/	-	
	P. S. DAVI	DSON		



#### DEPARTMENT OF THE NAVY COMMANDER

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 299 1 Dec 17

- From: Commander, U.S. Fleet Forces Command
- To: Commander, Navy Personnel Command
- Subj: CONCLUSION OF REVIEW ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. NAVY PERSONNEL
- Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
  (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
  (c) 5 C.F.R. § 2635
  (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed matters forwarded by the Department of Justice (DoJ) and Defense Criminal Investigative Service (DCIS) regarding U.S. participants in Exercise COBRA GOLD in 2010. In particular, I examined circumstances associated with a

(b)(7)(A) After a thorough review, I determined there is no evidence on which to base any viable allegation of misconduct against the below named (b)(a), (b)(7)(C), (b)(**na**med below. In addition, there is no evidence these (b)(7)(C), (b) attended any event paid for by Leonard Francis or GDMA, nor did they personally accept gifts from Leonard Francis or GDMA.



2. The CDA informs Navy Personnel Command (NPC) of each case referred by the DoJ and DCIS. Matters related to (b)(7)(C), (b)(7)(C) above were forwarded to the CDA in September 2017.

3. I recommend that Navy Personnel Command remove any promotion holds, delays, or other

# Subj: CONCLUSION OF REVIEW ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. NAVY PERSONNEL

	nistrative acti ct for this ma		(6), (b)(7)(C), (b)(7) (b)(7)(C)	ve and this GDMA matter. My point of may be reached at (b)(7)(C)
coma				may be reached at (b)(7)(C)
	(b)(7)(C)	@navy.mil.	P. S. D	AVIDSON
Copy	to:			
VCNO	D (N09D)			
CNP NCIS	(b)(7)(C)			
DCIS	(0)(7)(0)			



5800 Ser CDA/298 1 Dec 17

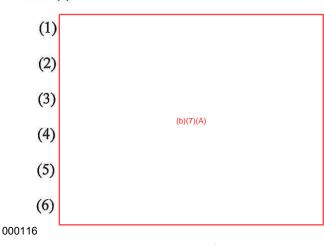
- From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General
- Subj: REPORTABLE INFORMATION ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. NAVY PERSONNEL
- Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
  (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
  (c) 5 C.F.R. § 2635
  (d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against U.S. participants in Exercise COBRA GOLD in 2010. I determined that a preponderance of the evidence did not substantiate the misconduct allegations. In addition, there is no evidence (17)(C). (b)(7)(C). (b)(7)(C). (b)(7)(C). (b)(7)(C). (b)(7)(C). (b)(7)(C). (c)(7)(C). (c)(7

2. Specifically, I determined that:

a. On or about 15 February 2010, a	(b)(7)(A)
(b)(7)(A)	Based on all the
facts and circumstances known to me, I determ	nined (6), (b)(7)(C), (b)(7) held an honest and reasonable
belief that	(b)(7)(A)
(b)(7)(A)	I also determined that (6), (b)(7)(C), (b)(7) held an
honest and reasonable belief that	(b)(7)(A)
(b)(7)(	

(b)(7)(A) As such, I determined that it would be inappropriate to substantiate misconduct against the named, (b)(7)(C), (b)(7) The preponderance of the evidence did not support a violation of reference (c).



## Subj: REPORTABLE INFORMATION ICO USS ESSEX (LHD 2) COBRA GOLD 2010 THAILAND EVENTS ATTENDED BY U.S. NAVY PERSONNEL



b. On or about early 2011, (b)(7)(A), accepted a wooden name plaque from GDMA, a prohibited source. Although (b)(7)(A) accepted this item, it was of little intrinsic value and is excluded from the definition of a gift. Thus, the preponderance of the evidence did not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for this	matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		
2		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			
DCIS			



### DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND

1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/297 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

 Subj:
 REPORTABLE INFORMATION ICO
 (b)(7)(A)

 (b)(6), (b)(7)(A), (b)(7)(C)
 USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b(6), (b)(7)(C), (b)(7) named, all of whom were members of Carrier Strike Group FIVE (CSG-5) in 2006. I determined that a preponderance of the evidence did not substantiate the misconduct allegations. In addition, there is no evidence (6, (b)(7)(C), (b)(7) took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined that:

a. On or about 3 September 2006 (6), (b)(7)(C), (b)(7) (mamed attended a dinner event at the (b)(7)(A) paid for by Leonard Francis and GDMA. However, based on all the facts and circumstances known to me about this allegation, I determined that (b)(7)(A) held an honest and reasonable belief that (b)(7)(A)

(b)(7)(A)

preponderance of the evidence does not support a violation of reference (c).

b. On or about 29 July 2006,		(b)(7)(A)	(b)(7)(A) attended a dinner event at the		
(b)(7)(A)			conard Francis and GDMA. Howe		
on all the			t this allegation, I determined that	(b)(7)(A)	
(b)(7)(A)	held an honest and reasona	able belief that	(b)(7)(A)		
	(b)(7)(A)		Thus, the prepond	lerance of	
41	and the second array was a set of a loss	L'an af a fan an	- (-)		

the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

	(		(== i	
Subj:	REPORTABLE IN	FORMATION ICO	(b)(7)(A)	
•			(b)(7)(A)	
	(b)(6), (b)(7)(A), (b)(7)(C) <b>U</b>	SN		
4. My	point of contact for	this matter is	(b)(7)(C)	may be reached at
	(b)(7)(C)	@navy.mil.	٨	4304
L			Blamil	
			P.S. DAVIDSON	
Copy t	o:			
	(N09D)			
CNP (				*
NCIS	(b)(7)(C)			
DCIS				



5800 Ser CDA/296 1 Dec 17

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct by (b)(6), (b)(7)(A), (b)(7)(C)
 (b)(6) (b)(7)(A), (b) USN, while he served as (b)(6), (b)(7)(A), (b)(7)(C), Seventh Fleet (C7F), in 2013. I determined that a preponderance of the evidence does not substantiate the allegation of misconduct against (b)(6), (b)(7)(A), (b)(7)(C) In addition, there is no evidence that b)(6), (b)(7)(A), (b)(7)(C) took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined there is insufficient evidence to substantiate that on 15 June 2018 (b)(7)(A). (b)(7)(C) (b)(7)(A). (b) arccepted the gift of entertainment, to include the services of a prostitute.

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for this matter is	(b)(7)(C)	may be reached at (b)(7)(C)
(b)(7)(C) @navy.mil.		

DAVIDSON P. S.

Copy to: VCNO (N09D) CNP ( NCIS (b)(7)(C) DCIS



5800 Ser CDA/295 1 Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) While serving as (b)(6), (b)(7)(A), (b)(7)(C) USS RONALD
 REAGAN (CVN 76), in 2009. Based on a preponderance of the evidence, I substantiated one misconduct allegation against (b)(6), (b)(7)(A), (b)(7)(C) The substantiated misconduct allegation occurred during a RONALD REAGAN port-visit to Singapore.

2. I substantiated the misconduct allegation that on or about 27 June 2009,				), (b)(7)(C)
		(b)(7)(A)		
(b)(7)(A) attended a dinner sponsored by Leonard Francis at the		the (b)(7	7)(A)	
(b)(7)(A)	(b)(7)(A) After dinner, (b)(7)(A), (b)(6), (b)(7)(C)			
		(b)(7)(A) attend	ded a private p	arty at

the (b)(7)(A), paid for and hosted by Mr. Francis. Receipts show that the dinner and private party (including food, alcohol, and entertainment) were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

3. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(6), (b)(7)(C) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(6), (b)(7)(C) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

#### (b)(6), (b)(7)(A), (b)(7)(C)

b. The substantial passage of time; and

c. (b)(6), (b)(7)(A), (b)(7)(C) long and successful record of service.

## Subj: ADVERSE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

4. I personally addressed this with (b)(6), (b)(7)(A), (b)(7)(C) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

5. My point of contact for t	his matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	1 0	
	<	Blowel	
		P. S. DAVIDSON	
Copy to:		$\bigcirc$	
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			
DCIS			



#### DEPARTMENT OF THE NAVY COMMANDER

**U.S. FLEET FORCES COMMAND** 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/294 1 Dec 17

> > (b)(7)(A)

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against USS RONALD REAGAN (CVN 76), while serving as (b)(7)(A) (b)(7)(A) in 2009. Based on a preponderance of the evidence, I substantiated one of two misconduct allegations against (b)(7)(A) The substantiated misconduct allegation occurred during a RONALD REAGAN port-visit to Singapore.

2. In relation to the unsubstantiated allegation, on or about 23 September 2009, (b)(7)(A) (b)(7)(A) Based on all the facts and circumstances known to me for this (b)(7)(A) allegation, I determined held an honest and reasonable belief (b)(7)(A) (b)(7)(A) (b)(7)(A) Although

attended this dinner, the preponderance of the evidence does not support a violation of reference (c).

3. I substantiated the misconduct allegation that on or about 27 June 2009, (b)(7)(A)

(b)(7)(A)

		(D)(7)(A)	
(b)(7)	(A) atten	ded a dinner sponsored by Leonard Francis at the (b)(7)	(A)
(b)(7)(A)	After dinner,	(b)(7)(A)	
	(t	attended a private party at th	e
(b)(7)(A)		, paid for and hosted by Mr. Francis. Receipts	s show

that the dinner and private party (including food, alcohol, and entertainment) were paid by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard

Subj: ADVERSE INFORMATION ICO

Francis' criminal activities. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

(b)(7)(A)

(b)(7)(A)

b. The substantial passage of time; and

c. (b)(6), (b)(7)(A), (b)(7)(C) long and successful record of service.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. My point of contact for this	matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		
		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			
DCIS			



#### DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250

562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

5	800
S	er CDA/292
1	Dec 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia

 (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against

 (b)(7)(A)
 USN, while serving as
 (b)(7)(A)
 USS RONALD REAGAN

 (CVN 76), in 2009. Based on a preponderance of the evidence, I substantiated one of two
 misconduct allegations against
 (b)(7)(A)
 The substantiated misconduct allegation

 occurred during a RONALD REAGAN port-visit to Singapore.
 Singapore.
 Singapore.

 2. In relation to the unsubstantiated allegation, on or about 23 September 2009, (b)(7)(A)

 (b)(7)(A)

 (b)(7)(A)

 Based on all the facts and circumstances known to me for this

 allegation, I determined
 (b)(7)(A)

 (b)(7)(A)

(b)(7)(A) attended this dinner, the preponderance of the evidence does not support a violation of reference (c).

3. I substantiated the misconduct allegation that on or about 27 June 2009, (b)(7)(A)

		(b)(7)(A)				
	(b)(7)(A)	atten	ded a dinner sponsored by Leonard Francis at the	(b)(7)(A)		
	(b)(7)(A)	After dinner,	(b)(7)(A)			
		(b)(	7)(A) attended a private pa	arty at the		
(b)(7)(A) paid for and hosted by Mr. F			is. Receipts show	8		

that the dinner and private party (including food, alcohol, and entertainment) were paid for by GDMA and were in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard

 Subj: ADVERSE INFORMATION ICO
 (b)(7)(A)
 USN

 Francis' criminal activities. In addition, there is no evidence that
 (b)(7)(A)
 took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

 (b)(7)(A)
 (b)(7)(A)

 b. The substantial passage of time; and

c. Professional performance since this event unfolded.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

7. My point of contact	for this matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	1	
		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP (			
NCIS (b)(7)(C)			
DCIS			



5800	
Ser CDA/ 290	
1 Dec 17	

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

 As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A)
 USN, while serving as
 (b)(7)(A)
 USS ESSEX (LHD 2) from
 2010 to 2011. I determined that a preponderance of the evidence does not substantiate the misconduct allegations against
 (b)(7)(A)
 In addition, there is no evidence that
 (b)(7)(A)
 took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined that:

a. On or about 15 February 2010.			(b)(7)(A)	-	
(b)	)(7)(A)			Based on all the	
facts and circumstances known to me for this allegation, I determined that (b)(6), (b)(7)(A), (b)(7)(C)					
held an honest and reasonable belief			(b)(7)(A)		
(b)(7)(A)					
(b)(7)(A)	Although	(b)(7)(A)	attended t	his dinner, the	
preponderance of the evidence does	not aumout a	violation of r	oforman (a)		

preponderance of the evidence does not support a violation of reference (c).

b. On or about 15 February 2010, (b)(7)(A) purchased two suits and was presented with a third suit, paid for by Leonard Francis and GDMA, a prohibited source. I determined (b)(7)(A) did not accept the suit as a gift, but instead b)(7)(A) aid fair market value for the third suit. Thus, the preponderance of the evidence does not support a violation of reference (c).

c. On or about February 2011, (b)(7)(A) is alleged to have improperly accepted the gift of subsidized transportation, in excess of ethically permissible limits from Leonard Francis and GDMA, a prohibited source. Based on all the facts and circumstances known to me for this allegation, I determined (b)(7)(A) reasonable mistake of fact that (b)(7)(A) (b)(7)(A) Therefore, the preponderance of the evidence does not support a violation of reference (c).

Subj: REPORTABLE INFORMATION ICO

USN

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

(b)(7)(A)

4. My point of contact for this r	natter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		
		1 Sophile	
		P. S. DAVIDSON	
Copy to:			
VCNO (N09D)			
CNP			
NCIS (b)(7)(C)			

DCIS



#### DEPARTMENT OF THE NAVY COMMANDER

COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/288 1 Dec 17

USN

From:	Commander, U.S. Fleet Forces Command
To:	Chief of Naval Personnel
	Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct by (b)(6), (b)(7)(A), (b)(7)(C) b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS NIMITZ (CVN 68), in 2010. I determined that a preponderance of the evidence is insufficient to substantiate misconduct against (b)(6), (b)(7)(C) during the advanced detachment to Phuket, Thailand in 2010.

2. Between on or about 25 January 2010 to 2 February 2010, there is evidence that (b)(6). (b)(7)(A). (b)(7)(C) received discounted lodging in Phuket, Thailand, paid for by GDMA, a prohibited source. Based on all the facts and circumstances known to me for this allegation, I determined (b)(6). (b)(7)(A). (b)(7)(C) held an honest and reasonable belief that (b)(7)(A) (b)(7)(A) (b)(7)(C) held an the evidence did not support a violation of reference (c). As such, I determined that it would be inappropriate to substantiate misconduct against (b)(6). (b)(7)(A). (b)(7)(C)

3. The above finding constitutes reportable information in accordance with reference (d). I personally addressed this matter with (b)(6), (b)(7)(C) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for	or this matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	1	
		P. S. DAVIDSON	
Copy to:		$\bigcirc$	
VCNO (N09D)			
CNP NCIS (NTVO)			

DCIS



#### DEPARTMENT OF THE NAVY COMMANDER U.S. FLEET FORCES COMMAND 1562 MITSCHER AVENUE, SUITE 250

1562 MITSCHER AVENUE, SUITE 250 NORFOLK, VA 23551-2487

> 5800 Ser CDA/ 286 1 Dec 17

USN

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: REPORTABLE INFORMATION ICO (b)(6), (b)(7)(A), (b)(7)(C)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

1. As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(6), (b)(7)(A), (b)(7)(C) USN, while serving as (b)(6), (b)(7)(A), (b)(7)(C) USS SHILOH (CG 67), from 2004 to 2005. I determined that a preponderance of the evidence did not substantiate the misconduct allegations against (b)(6), (b)(7)(A), (b)(7)(C) In addition, there is no evidence that (6), (b)(7)(A), (b)(7)(C) took any official action to benefit GDMA, a prohibited source.

2. Specifically, I determined that:

a. On or about 26 December 2004 (b(6), (b)(7)(A), (b)(7)(A) is alleged to have improperly accepted the gift of a dinner event at the (b)(7)(A) with a market value in excess of ethical limits, from Leonard Francis and GDMA, a prohibited source. I determined that attendance at this dinner (b)(6), (b)(7)(C), (b)(7)(A)

(b)(7)(A) and did not otherwise commit misconduct.

b. On or about December 2004; (6), (b)(7)(A), (b)(7)(c) is alleged to have improperly accepted the gift of a box of cigars in Hong Kong, with a market value in excess of ethical limits, from Leonard Francis and GDMA, a prohibited source. Based on the facts and circumstances known to me for this allegation, I determined; (6), (b)(7)(A), (b)(7)(c) held an honest and reasonable belief that he properly disposed of the box of cigars by sharing them amongst the crew. Accordingly, I determined that it would be inappropriate to substantiate misconduct against (b)(6), (b)(7)(A), (b)(7)(C)

c. On or about December 2004 (6). (b)(7)(A). (b)(7)(A) is alleged to have improperly endorsed GDMA, a prohibited source, by routing a Bravo Zulu message following the port visit to Hong Kong. I determined that the language used in the message was an expression of gratitude and did not rise to the level of endorsement. Therefore, the preponderance of the evidence does not support a violation of reference (c).

d. On or about 8 February 2005, (6), (b)(7)(A), (b)(7)(c) is alleged to have solicited and accepted the

### Subj: REPORTABLE INFORMATION ICO

(b)(6), (b)(7)(A), (b)(7)(C)

USN

improper gift of a private party in Singapore, with a market value in excess of ethical limits, from Leonard Francis and GDMA, a prohibited source. There is insufficient evidence that (b)(7)(A). (b)(7)(A). (c)(7)(C) (b)(7)(A). (c)(7)(A). (c)(

e. On or about 8 February 2005 (6, (b)(7)(A), (b)(7)(A)) is alleged to have conducted (b)(7)(A), (b)(7)(A) manner that was unbecoming an officer and a gentleman, by engaging in the services of a prostitute in Singapore. There is insufficient evidence that (6, (b)(7)(A), (b)(7)(A)) engaged in the services of a prostitute. Therefore, I determined the preponderance of the evidence does not support a violation of reference (c).

3. The findings above constitute reportable information in accordance with reference (d). I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received, nor would it be appropriate in this case.

4. My point of contact for thi	s matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.		
		P. S. DAVIDSON	
Copy to: VCNO (N09D) CNP			

NCIS

DCIS

(b)(7)(C)



> 5800 Ser CDA/284 29 Nov 17

From:Commander, United States Fleet Forces CommandTo:(b)(6), (b)(7)(A), (b)(7)(C)USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as the (b)(6). (b)(7)(A). (b)(7)(C), USS REUBEN JAMES (DD 245), you:

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations, including any financial documentation that demonstrates your payment of these hotel rooms. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 13 December 2017. Should you have any questions or need additional time, please contact (b)(7)(C) or

'i		2.2
(b)(7)(C) @navy.mil.		
(b)(7)(C)	(b)(7)(C)	
(b)(7)(C)		



> 5800 Ser CDA/283 29 Nov 17

From: Commander, United States Fleet Forces Command To: (b)(7)(A), USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that, while serving as (b)(7)(A) USS BLUE RIDGE (LCC 19), you:

(b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response no later than 13 December 2017. Should you have any questions or need additional time, please contact (b)(7)(C) or

(b)(7)(C) @navy.mil.	1235-131 Mese		COOKU
(b)(7)(C)	>	(b)(7)(C)	



> 5800 Ser CDA/282 27 Nov 17

From: Commander, United States Fleet Forces Command To: (b)(7)(A) USN

Subj: REQUEST FOR INFORMATION

1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal Staff reviewed credible evidence that you:

(b)(7)(A)

2. There is also additional information that was developed during the GDMA investigation that, while serving as (b)(7)(A), USS RONALD REAGAN (CVN 76), you:

(b)(7)(A)

3. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be thoughtfully considered by the GDMA CDA in deliberations on this matter.

# Subj: REQUEST FOR INFORMATION

4. Please provide any response no later than 11 December 2017. Should you have any questions

or need additional time, please of	contact	(b)(7)(C)	or
(b)(7)(C) @navy.mil.			
(b)(7)(C)		(b)(7)(C)	



> 5800 Ser CDA/280 20 Nov 17

From:	Commander,	United	States Fleet Forces Command
To:	(b)(7)(A)		USN

Subj: REQUEST FOR INFORMATION

 1. The Glenn Defense Marine Asia (GDMA) Consolidated Disposition Authority (CDA) Legal

 Staff reviewed credible evidence that, while serving as the (b)(7)(A)

 (CG 52)

 (b)(7)(A)

2. This serves as your opportunity to provide information concerning these allegations. Any information provided by you will be considered by the GDMA CDA in deliberations on this matter.

3. Please provide any response not later than 6 December 2017. Should you have any questions or need additional time, please contact (b)(7)(C) or

@navy.mil.	
(b)(7)(C)	(b)(7)(C)



> 5800 Ser CDA/275 7 Nov 17

From: Commander, U.S. Fleet Forces Command

To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while serving as (b)(7)(A) USS NIMITZ (CVN 68), in 2010.
 Based on a preponderance of the evidence, I substantiated one of three misconduct allegations against (b)(7)(A) The substantiated misconduct allegation occurred during the NIMITZ port-visit to Phuket, Thailand. However, I found this to be a minor and technical violation.

2. In relation to the unsubstantiated allegations:

a. On or about 31 January 2010, a	(b)(7)(A)
(b)(7)(A)	Although (b)(7)(A)
(b)(7)(A) attended this dinner the preponderance of	the evidence does not support a violation of

(b)(7)(A) attended this dinner, the preponderance of the evidence does not support a violation of reference (c).

b. On or about 1 February 2010, a	(b)(7)(A)
(b)(7)(A)	Although (b)(7)(A)

(b)(7)(A) attended this golf-outing, the preponderance of the evidence does not support a violation of reference (c).

c. Based on the facts and circumstances known to me for these two allegations, I determined (b)(7)(A) held an honest and reasonable belief that (b)(7)(A)

		(b)(7)(A)		]
also determined that	(b)(7)(A)	held a reasonable mistake	of fact	(b)(7)(A)
		(b)(7)(A)		
	(b)(7)(A	()	Acco	ordingly, I determined that i
would be inappropriate	to substa	ntiate misconduct against	(b)(7)(A)	

3. I substantiated the misconduct allegation that on or about 31 January 2010, (b)(7)(A) wrongfully accepted the improper gift of free transportation and entertainment from Leonard Francis and GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A) attended this event in Phuket, Thailand, along

Subj: ADVERSE INFORMATION ICO

USN

with (b)(7)(A) and Mr. Francis. The preponderance of the evidence supports that Mr. Francis paid for this event. I determined that none of the gift exceptions within reference (c) apply.

(b)(7)(A)

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

- a. The substantial passage of time; and
- b. Professional performance since this event unfolded.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

7. My point of contact for this matter is	(b)(7)(C)	may be reached at
(b)(7)(C) @navy.mil.		
	P. S. DAVIDSON	
Copy to:	$\bigcirc$	
VCNO (N09D)		
CNP		
NCIS (b)(7)(C)		
DCIS		



> 5800 Ser CDA/274 7 Nov 17

From:	Commander, U.S. Fleet Forces Command
To:	Chief of Naval Personnel
	Naval Inspector General
	C

Subj:ADVERSE INFORMATION ICO(b)(7)(A)USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15
(b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16
(c) 5 C.F.R. § 2635
(d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against
 (b)(7)(A) USN, while serving as (b)(7)(A) USS NIMITZ (CVN 68), in 2010.
 Based on a preponderance of the evidence, I substantiated one of two misconduct allegations against (b)(7)(A) The substantiated misconduct allegation occurred during the NIMITZ port-visit to Phuket, Thailand. However, I found this to be a minor and technical violation.

2. In relation to the unsubstantiated allegation:

a. On or about 31 January 2010, a	(b)(7)(A)	
(b)(7)(A)	Although	(b)(7)(A)
	0.1 11 1	Sec. House Bearing

(b)(7)(A) attended this dinner, the preponderance of the evidence does not support a violation of reference (c).

b. Based on the facts and circumstances known to me for this allegation, I determined (b)				
(b)(7)(A) held	an honest and reasonable belief that	(b)(7)(A)		
	(b)(7)(A)		I also	
determined that	(b)(7)(A) held a reasonable mist	ake of fact that (b)(7)(A)		
(b)(7)(A)				
	(b)(7)(A)	Accordingly, I determine	ed that it	
would be inappr	ropriate to substantiate misconduct agains	t (b)(7)(A)		

3. I substantiated the misconduct allegation that on or about 31 January 2010, (b)(7)(A) wrongfully accepted the improper gift of free transportation and entertainment from Leonard Francis and GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A) attended this event in Phuket, Thailand, along with (b)(6), (b)(7)(C) and Mr. Francis. The preponderance of the evidence supports that Mr. Francis paid for this event. I determined that none of the gift exceptions within reference (c) apply.

Subj:	ADVERSE INFORMATION ICO	(b)(7)(A)	USN

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

a. The substantial passage of time; and

b. Professional performance since this event unfolded.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the Naval Service. (b)(7)(A) continues to be a significant contributor and valued leader in the Navy.

7. My point of contact for this matter is		(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	Sel	
Copy to: VCNO (N09D) CNP	2	P. S. DAVIDSON	

NCIS

DCIS

(b)(7)(C)



> 5800 Ser CDA/273 7 Nov 17

From: Commander, U.S. Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A)

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) , while serving as (b)(7)(A) , USS NIMITZ (CVN 68), in 2010. Based on a preponderance of the evidence, I substantiated one of two misconduct allegations against (b)(7)(A) The substantiated misconduct allegation occurred during the NIMITZ port-visit to Phuket, Thailand. However, I found this to be a minor and technical violation.

2. In relation to the unsubstantiated allegation:

a. On or about 31 January 2010, a	(b)(7)(A)		٦
(b)(7)(A)	Although	(b)(7)(A)	1

(b)(7)(A) attended this dinner, the preponderance of the evidence does not support a violation of reference (c).

b. Based on the facts and circumstances known to me for this allegation, I determined (b)(7)(A) held an honest and reasonable belief that (b)(7)(A)

		(b)(7)(A)			I also
determined that	(b)(7)(A)	held a reasonable mist	ake of fact that	(b)(7)(A)	
		(b)(7)(A)			
	(b)(7)(	A)	Accordingly,	, I determined that it wo	uld be
inappropriate to s	ubstantia	te misconduct against	(b)(7)(A)		

3. I substantiated the misconduct allegation that on or about 31 January 2010, (b)(7)(A) wrongfully accepted the improper gift of free transportation and entertainment from Leonard Francis and GDMA. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A) attended this event in Phuket, Thailand, along with (b)(6). (b)(7)(C) and Mr. Francis. The preponderance of the evidence supports that Mr. Francis paid for this event. I determined that none of the gift exceptions within reference (c) apply.

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Subj: ADVERSE INFORMATION ICO

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(7)(A) took, or was requested to take, any action to benefit GDMA, or that he solicited gifts in any way. I determined that a significant mitigating factor includes the substantial passage of time.

(b)(7)(A)

5. I personally addressed this with (b)(7)(A) and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. My point of conta	act for this matter is	(b)(7)(C)	may be reached at
(b)(7)(C)	@navy.mil.	P. S. DAVIDSON	
Copy to: VCNO (N09D) CNP NCIS DCIS			



5800 Ser CDA/268 7 Nov 17

From: Commander, United States Fleet Forces Command To: Chief of Naval Personnel Naval Inspector General

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

Ref: (a) SECNAV CDA Memo dtd 30 Sep 15 (b) VCNO ltr 5800 Ser N09D/16U112936 of 29 Aug 16 (c) 5 C.F.R. § 2635 (d) DoD Instruction 1320.04

As the Consolidated Disposition Authority (CDA) for the Glenn Defense Marine Asia (GDMA) matter per references (a) and (b), I reviewed evidence of possible misconduct against (b)(7)(A) USN, while (b)(7)(A) USN, while (b)(7)(A) USN WAYNE E.
 MEYER (DDG 108), while deployed with Carrier Strike Group THREE (CSG-3) from 2011 to 2012. Based on a preponderance of the evidence, I substantiated three of four misconduct allegations against (b)(7)(A) The substantiated misconduct allegations occurred during portvisits to Singapore and the Philippines.

2. In relation to the unsubstantiated allegation, on or about September 2011, (b)(7)(A) is alleged to have accepted the gift of a wooden name plaque and coin in Kuala Lumpur, Malaysia, from GDMA, a prohibited source. These are items of little intrinsic value, therefore the preponderance of the evidence does not support a violation of reference (c).

3. In relation to the substantiated allegations:

a. Between on or about 13 October 2011 and on or about 17 October 2011, (b)(7)(A) wrongfully accepted the gift of a dinner and entertainment in Singapore, from Leonard Francis and GDMA, both prohibited sources. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A) attended a dinner followed by a private party, with another (b)(7)(A) and Mr. Francis. The preponderance of the evidence supports that Mr. Francis paid for these events, which were gifts with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

b. Between on or about 29 January 2012 and on or about 1 February 2012, (b)(7)(A) wrongfully accepted the gift of a dinner in Manila, Philippines, from GDMA, a prohibited source. Information forwarded by the Department of Justice and Defense Criminal Investigative Service revealed that (b)(7)(A) attended this dinner, along with (b)(7)(A)

Subj: ADVERSE INFORMATION ICO (b)(7)(A) USN

(b)(7)(A) and (b)(7)(A) The preponderance of the evidence supports that GDMA paid for this event, which was a gift with a value in excess of ethically permissible limits. I determined that none of the gift exceptions within reference (c) apply.

c. Between on or about 29 January 2012 and on or about 1 February 2012, (b)(7)(A) wrongfully accepted the gifts of two shirts and a handbag in Manila, Philippines, from GDMA, a prohibited source. The preponderance of the evidence supports that GDMA paid for these gifts, which were in excess of ethically permissible limits from a GDMA employee. I determined that none of the gift exceptions within reference (c) apply.

4. The substantiated finding above constitutes adverse information in accordance with reference (d). While substantiated, it is important to understand the context of the events. For example, while we are now aware of the extent of Leonard Francis' criminal enterprise against the United States, there is no evidence that (b)(7)(A) was aware, at the time of the event, of Leonard Francis' criminal activities. In addition, there is no evidence that (b)(7)(A) took or was requested to take any action to benefit GDMA, or that he solicited gifts in any way. I determined that there are other significant mitigating factors, including:

a. Forthrightness in discussing these issues; and

b. Professional performance since this event unfolded.

5. I personally addressed this with (b)(7)(A) through administrative action and consider this matter closed. I considered all potential and appropriate remedies consistent with the evidence and findings of fact, including restitution and reimbursement. The CDA does not have the legal authority to require reimbursement or restitution for the value of gifts received.

6. I do not recommend that (b)(7)(A) be required to show cause for retention in the naval service.

7. My	point of conta	act for this matter is	(b)(7)(C)	may be reached at
	(b)(7)(C)	@navy.mil.	Stande	-
Conv	-		P.S. DAVIDSON	
Copy				
	) (N09D)		$\bigcirc$	
CNP (				
NCIS	(b)(7)(C)			
DCIS				